

TOWN OF IPSWICH, MASSACHUSETTS

***REPORT ON EXAMINATION OF
BASIC FINANCIAL STATEMENTS***

YEAR ENDED JUNE 30, 2019

TOWN OF IPSWICH, MASSACHUSETTS

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JUNE 30, 2019

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Independent Auditor's Report

To the Honorable Select Board
Town of Ipswich, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ipswich, Massachusetts, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ipswich, Massachusetts, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Ipswich, Massachusetts' basic financial statements. The municipal light enterprise fund schedules are presented for the purposes of additional analysis and are not a required part of the basic financial statements.

The municipal light enterprise fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the municipal light enterprise fund schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 19, 2019 on our consideration of the Town of Ipswich, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Ipswich, Massachusetts' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Ipswich, Massachusetts' internal control over financial reporting and compliance.

Powers & Sullivan LLC

September 19, 2019

Management's Discussion and Analysis

Management's Discussion and Analysis

As management of the Town of Ipswich, we offer readers of the Town of Ipswich's financial statements this narrative overview and analysis of the financial activities of the Town of Ipswich for the year ended June 30, 2019. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

Financial Highlights

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent year by \$79.0 million (net position).
- As required by GASB Standards, the Town has recognized their total net pension liability of \$43.3 million along with deferred outflows related to pensions of \$4.5 million and deferred inflows related to pension of \$1.4 million on the statement of net position.
- Beginning balance in the governmental activities, business-type activities, and each applicable enterprise fund has been revised to reflect the updated measurement date of the net other postemployment benefit (OPEB) liability to the current year end. Beginning balance in the governmental activities and business-type activities has been revised by (\$1.4 million) and \$191,000, respectively. The Town has recognized a total net OPEB liability of \$23.7 million along with deferred outflows related to OPEB of \$1.1 million and deferred inflows related to OPEB of \$44,000 on the statement of net position.
- The Town's total net position increased by \$4.0 million during 2019. Of this increase, \$2.2 million is related to governmental activities and \$1.9 million is related business-type activities.
- At the close of the current year, the Town's governmental funds reported an ending total fund balance of \$50.2 million, an increase of approximately \$2.5 million in comparison with the prior year. Approximately \$7.6 million represents unassigned fund balance of the general fund, while \$1.3 million is assigned for 2020 expenditures. The Feoffee's trust major fund reported a nonspendable balance of \$25.2 million and a restricted balance of \$6.5 million. Approximately \$9.5 million represents restricted fund balance in the nonmajor governmental funds, while the nonspendable portion totals approximately \$828,000 and unassigned fund balance has a deficit of \$719,000.
- At the end of the year, unassigned fund balance for the general fund totaled \$7.6 million or 13.8% of total general fund expenditures.
- The Town's total gross bonded debt decreased by \$5.2 million during the current year.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the Town of Ipswich's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the

change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, finance, public safety, education, Feoffee's Trust, public works, planning and development, code enforcement, community and cultural services, library, and interest. The business-type activities include water, wastewater, solid waste and recycling, and municipal light operations.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund as required supplementary information following the notes to the basic financial statements to demonstrate compliance with this budget.

Proprietary funds. The Town maintains only one type of proprietary fund.

Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water, wastewater, solid waste and recycling, and municipal light operations, all of which are considered to be major funds.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The other postemployment benefits fund is used to account for assets accumulated to provide funding for future other postemployment benefits (OPEB) liabilities. Private purpose trust funds and agency funds are reported and combined into a single, aggregate presentation in the fiduciary funds financial statements under the captions "private purpose trust funds" and "agency funds", respectively.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis

Governmental Activities:

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Ipswich's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources for governmental activities by \$53.1 million at the close of 2019.

	2019	2018 (as revised)
Assets:		
Current assets.....	\$ 55,151,878	\$ 52,433,194
Noncurrent assets (excluding capital).....	1,182,885	1,821,260
Capital assets, non depreciable.....	20,488,811	22,208,213
Capital assets, net of accumulated depreciation....	48,696,618	48,642,154
Total assets.....	125,520,192	125,104,821
Deferred outflows of resources.....	4,776,228	4,120,284
Liabilities:		
Current liabilities (excluding debt).....	2,757,887	2,895,753
Noncurrent liabilities (excluding debt).....	59,890,233	55,304,206
Current debt.....	4,958,332	4,972,732
Noncurrent debt.....	8,325,465	12,043,330
Total liabilities.....	75,931,917	75,216,021
Deferred inflows of resources.....	1,224,200	3,020,181
Net position:		
Net investment in capital assets.....	56,026,262	54,618,193
Restricted.....	37,572,041	36,427,331
Unrestricted.....	(40,458,000)	(40,056,621)
Total net position.....	\$ 53,140,303	\$ 50,988,903

Net position of \$56.0 million reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, \$37.6 million represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* may be used to meet the government's ongoing obligations to citizens and creditors, this portion of net position had a year-end deficit balance of \$40.5 million.

The governmental activities net position increased by \$2.2 million in 2019. Key contributing factors to this increase included a \$1.2 million net increase in the Feoffee's Trust Fund, \$693,000 in positive budgetary results in the general fund, a \$685,000 in capital grants; \$1.3 million in funds raised to acquire capital assets; offset by increases in the Town's net pension liability net of deferred outflows/inflows of \$1.4 million and net OPEB liability net of deferred outflows/inflows of \$1.1 million.

During 2019, the Town pre-funded future OPEB liabilities totaling approximately \$386,000 by contributing funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2019, the balance of this fund totaled \$5.1 million.

	2019	2018 (as revised)
Program Revenues:		
Charges for services..... \$	4,518,079	\$ 3,692,517
Operating grants and contributions.....	12,013,911	13,002,636
Capital grants and contributions.....	684,969	28,644
General Revenues:		
Real estate and personal property taxes, net of tax refunds payable.....	41,407,803	39,702,323
Tax and other liens.....	161,196	187,500
Motor vehicle and other excise taxes.....	2,245,171	2,285,283
Hotel/motel tax.....	43,482	38,372
Meals tax.....	256,458	254,216
Penalties and interest on taxes.....	167,727	157,704
Payments in lieu of taxes.....	493,422	651,529
Grants and contributions not restricted to specific programs.....	1,388,016	2,048,485
Unrestricted investment income.....	2,462,833	3,261,266
Gain on sale of capital assets.....	-	20,000
Miscellaneous.....	59,672	13,586
Total revenues.....	65,902,739	65,344,061
Expenses:		
General government.....	1,324,654	1,403,646
Finance.....	1,616,413	1,492,309
Public safety.....	8,149,217	7,295,387
Education.....	42,822,494	41,465,521
Fee/fee's Trust.....	190,157	181,892
Public works.....	5,046,412	5,544,181
Planning and development.....	616,399	550,292
Code enforcement.....	697,308	668,138
Community and cultural services.....	781,204	869,833
Library.....	1,087,859	984,309
Interest.....	511,799	198,093
Total expenses.....	62,843,916	60,653,601
Excess (Deficiency) before transfers.....	3,058,823	4,690,460
Transfers.....	(907,423)	9,073
Change in net position.....	2,151,400	4,699,533
Net position, beginning of year (as revised).....	50,988,903	46,289,370
Net position, end of year..... \$	53,140,303	\$ 50,988,903

Beginning net position of governmental activities has been revised to reflect the updated measurement date of the net OPEB liability to the current year end. Accordingly, the beginning net position was updated to bring the measurement date from June 30, 2017, to June 30, 2018. Previously reported net position in the governmental activities of \$52.4 million has been revised to \$51.0 million.

The new Feoffee's Trust fund operates under a court order, which stipulates that the Trust shall be a public body and an agency of the Town of Ipswich or its subdivisions. The new Feoffees are the trustees and hold title to and manage all of the assets of the trust, which are required to be managed in accordance with a court order and trust administration order. The Ipswich Public Schools are the beneficiaries of the trust. Accordingly, the Town has recorded the Trust as a major governmental fund in the basic financial statements. In 2019, the operations of the Trust included \$2.0 million in investment income. As most of the initial mortgages and loans have been paid down and the initial proceeds of the Trust have been invested, the Trust's activity has shifted to consist mainly of the changes in the value of the investments and the Trust's annual payments to the Ipswich Public Schools. The Trust payment made to the Town during fiscal year 2019, totaled \$679,000.

Business-type Activities

For the Town's business-type activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$25.8 million at the close of 2019.

	2019	2018 (as revised)
Assets:		
Current assets.....	\$ 9,597,609	\$ 8,847,456
Noncurrent assets (excluding capital).....	1,826,151	1,217,863
Capital assets, non depreciable.....	2,660,385	2,379,012
Capital assets, net of accumulated depreciation....	40,141,678	39,678,055
Total assets.....	54,225,823	52,122,386
Deferred outflows of resources.....	871,870	905,594
Liabilities:		
Current liabilities (excluding debt).....	4,479,345	4,008,166
Noncurrent liabilities (excluding debt).....	2,861,120	1,360,222
Current debt.....	8,228,590	8,239,313
Noncurrent debt.....	13,456,220	14,817,340
Total liabilities.....	29,025,275	28,425,041
Deferred inflows of resources.....	248,982	661,047
Net position:		
Net investment in capital assets.....	27,177,188	25,854,902
Restricted.....	1,446,235	1,192,654
Unrestricted.....	(2,799,987)	(3,105,664)
Total net position.....	\$ 25,823,436	\$ 23,941,892

Business-type net position of \$27.2 million represents investments in capital assets, net of any related debt. Net position of \$1.4 million is restricted for the Light Department's Rate Stabilization and Capital Depreciation funds. The remaining balance of *unrestricted net position* had a year-end combined deficit balance of \$2.8 million. The Water fund reported a deficit unrestricted net position of \$604,000, the Wastewater fund reported unrestricted net

position of \$419,000, the Solid waste and recycling fund reported unrestricted net position of \$40,000 and the Municipal Light Department reported a deficit unrestricted net position of \$2.7 million.

Cumulatively, net position of the business-type activities increased by \$1.9 million. The overall small change in net position of the business-type activities is representative of the Town's system to recover 100% of the cost of providing these services through the rate setting process. For the Water enterprise, the net position increased by \$708,000. For the Wastewater enterprise, the net position increased by \$263,000. For the Solid waste and recycling enterprise, the net position increased \$5,600. For the Municipal Light Department, the net position increased by \$905,000. The negative unrestricted net position is the result of reporting each fund's pension and OPEB liabilities.

	2019	2018 (as revised)
Program Revenues:		
Charges for services.....	\$ 23,154,539	\$ 23,021,139
Operating grants and contributions.....	87,193	441,604
Capital grants and contributions.....	717,434	38,968
Total revenues.....	23,959,166	23,501,711
Expenses:		
Water.....	3,320,192	3,140,331
Wastewater.....	2,233,365	2,158,284
Solid waste and recycling.....	994,885	41,307
Municipal Light.....	16,436,603	17,232,215
Total expenses.....	22,985,045	22,572,137
Excess (Deficiency) before transfers.....	974,121	929,574
Transfers.....	907,423	(9,073)
Change in net position.....	1,881,544	920,501
Net position, beginning of year (as revised).....	23,941,892	23,021,391
Net position, end of year.....	\$ 25,823,436	\$ 23,941,892

Beginning net position of business-type activities and the respective enterprise funds has been revised to reflect the updated measurement date of the net OPEB liability to the current year end. Accordingly, the beginning net position was updated to bring the measurement date from June 30, 2017, to June 30, 2018. Previously reported net position in the business-type activities of \$23.8 million has been revised to \$23.9 million. Beginning net position was revised to include a decrease of \$89,000 and \$4,700 in the Town's water enterprise and wastewater enterprise funds, respectively, offset by an increase of \$286,000 in the Town's municipal light enterprise fund.

Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$50.2 million, an increase of \$2.5 million from the prior year.

The general fund is the Town's chief operating fund. At the end of the current year, unassigned fund balance of the general fund totaled \$7.6 million and \$1.3 million was assigned for encumbrances and for free cash voted for the 2020 budget. The total general fund balance of \$8.9 million has increased by \$1.1 million during 2019. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 13.8% of total general fund expenditures, while total fund balance represents 16.0% of that same amount.

The Feoffee's Trust major fund is used to account for funds held by the Feoffee's of the Grammar School in the Town of Ipswich Trust which was established pursuant to a court order which dissolved the prior Feoffee's Trust and created a new trust to hold title to and manage assets acquired through the bequest from William Paine to benefit the Ipswich Public Schools. The new trust was created in 2013 and received the proceeds from the sale of 167 parcels of land in a land area known as Little Neck. The Courts stipulated the terms of the sale, and the funds received are invested by and managed by a group of trustees known as the Feoffees. The Trust's revenues totaled \$2.0 million, which mainly represents interest earned on the outstanding mortgages and investment income; expenditures totaled \$190,000; transfers to the Town totaled \$679,000. The ending trust balance totaled \$31.8 million at June 30, 2019.

There was a \$246,000 increase in nonmajor governmental funds, which reported \$5.6 million in revenues, \$7.2 million in expenditures, and \$1.9 million in net other financing sources (uses) including \$2.8 million in transfers in, which includes the \$679,000 from the Feoffee's trust, and \$985,000 in transfers out.

General Fund Budgetary Highlights

The increase of \$1.4 million between the original budget and the final amended budget consists mainly of \$1.2 million appropriated from available funds (free cash) voted for stabilization, capital projects and the OPEB trust fund. The original available general fund budget consisted of \$52.5 million in new appropriations and \$720,000 in amounts carried forward from the 2018 budget.

The final budget was balanced through the use of \$1.2 million in free cash and the release of \$200,000 of overlay (reserve for abatements). Total revenues came in over budget by approximately \$984,000, mostly from higher than budgeted excise taxes, investment income, and departmental income; actual expenditures were under budget by \$816,000. The net result was an increase in the general fund balance of \$693,000 on a budgetary basis.

Capital Asset and Debt Administration

During the current year, the Town acquired \$3.7 million in governmental activities capital assets consisting mainly of \$232,000 for buildings and improvements \$1.2 million expended for machinery, equipment and vehicles, and \$2.3 million in infrastructure. Business-type activities expended \$3.1 million for capital assets. Of this amount, the water enterprise fund expended \$2.0 million for infrastructure and construction in progress; the wastewater enterprise fund expended \$373,000 for infrastructure and buildings and improvements; and the municipal light department expended \$806,000 for production plant, transmission plant, distribution plant and general plant upgrades.

The Town's governmental funds had total bonded debt outstanding of \$12.0 million at the end of the current year. Of this amount, \$4.8 million is related to school projects, \$4.1 million relates to land purchases, \$2.5 million related to roadway projects, \$205,000 relates to the purchase of equipment, and \$376,000 relates to other capital

projects. The enterprise funds had \$14.8 million of debt outstanding at the end of the current year. Of this amount, \$4.9 million related to water, \$5.5 million related to wastewater, and \$4.4 million related to electric light projects. The enterprise funds redeemed a total of \$1.6 million in long-term bonds.

Governmental activities issued \$597,000 in new short-term debt during the year to finance ongoing projects in anticipation of permanent financing. Projects financed with short-term debt include bridges, riverwalk, and a school feasibility study. The governmental activities also has an outstanding interim loan with the Massachusetts Clean Water Trust (MCWT) totaling \$643,000, which is considered temporary borrowing until the long-term debt is issued by MCWT. The water enterprise fund issued \$1.5 million in new short-term debt during the year to finance a water distribution system improvements and construction program.

Please refer to the notes to the basic financial statements for further discussion of the capital asset and debt activity.

Economic Factors and Next Year's Budgets and Rates

The May 2019 Annual Town Meeting approved the Town's Operating Budget for 2020 in the amount of \$26,401,824 which included \$19,668,321 for the Municipal Operating budget which includes \$102,052 for the Waterways Improvement Fund for the Harbormaster's budget. The budget was grouped into six functional categories: General Government (\$1,761,548), Planning & Community Development (\$570,664), Public Safety (\$5,372,544), Public Works (\$4,687,133), Community & Cultural Services (\$1,526,072) and Benefits & Other (\$5,750,361).

Also included in this omnibus budget was \$3,914,948 for the Water Department, \$2,728,655 for the Wastewater Department and \$89,900 for Solid Waste and Recycling Operations. The Water budget will be offset in part by a water surplus of \$116,842 and the Wastewater budget will be offset in part by a wastewater surplus of \$294,583. The balance of Water, Wastewater and Solid Waste and Recycling budget appropriations will be met by revenues of each department during 2020.

Town Meeting approved the School's Operating Budget for \$33,575,401 for 2020 which includes \$2,534,700 for the High School/Middle School Capital Project debt service. A \$2,900,000 School Operating Override was approved in May 2015 which passed overwhelmingly by 777 votes. Town Meeting approved a transfer totaling \$380,754 from the Education Stabilization Fund to supplement the School Operating Budget.

Town Meeting approved the capital plan for fiscal 2020 for \$1,259,235 of which \$1,025,000 was funded from Free Cash, \$16,500 from the Capital Stabilization Fund, \$51,084 from the fire pumper set aside, \$50,000 from the Waterways Fund – Harbor Capital, \$50,000 from Overlay Surplus and \$66,651 was raised and appropriated from taxes. A longer-term funding plan, which is essential to a healthy and sustainable capital program, is under discussion among representatives of the Select Board, School Committee, and Finance Committee.

Town Meeting also approved a transfer of \$219,118 from the FY19 Appropriated School Budget to the Educational Stabilization Fund.

At the Nov. 2017 Special Town Meeting, a Special Education Reserve Fund was approved. The first transfer into the Special Education Reserve Fund was approved at the May 2018 Annual Town Meeting in the amount of \$161,019. Article 8, of the May 2019 Annual Town Meeting transferred \$100,000 from the FY19 School Operating budget to the Special Education Reserve Fund.

The Annual Town Meeting approved an appropriation of \$455,189 as Ipswich's share of the operating and debt service expenses of the Whittier Regional Vocational Technical High School for 2020. Town Meeting also approved an appropriation of \$235,707 to fund the Town's share of the FY20 annual operation and debt service of

the Essex North Shore Agricultural & Technical School District (formerly Essex Regional Technical Institute). Both appropriations were funded by taxes. The Fall Town Meeting will amend the Essex Tech appropriation to a lower amount equal to the actual assessment/budget based on the actual October 1 enrollment.

Town Meeting appropriated \$440,336 under the provisions of Chapter 90 of the General Laws for Fiscal 2020.

Town Meeting approved the appropriation of \$5,500,000 to survey, design, permit and construct improvements to the Town's water distribution system. Bonds will be issued and the related debt service will be paid by water rate payers.

A transfer of \$50,000 was made from Free Cash to the Stabilization Fund. The June 30, 2019, balance in the Stabilization Fund is \$1,897,253.

Article 15 of the Annual Town Meeting, \$71,910 was raised and appropriated from taxes and \$110,807 was transferred from free cash to the Other Post-Employment Benefits Fund (OPEB). The June 30, 2019, balance in the OPEB Trust Fund was \$5,077,032.

Requests for Information

This financial report is designed to provide a general overview of the Town of Ipswich's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Town Hall, 25 Green Street, Ipswich, Massachusetts 01938.

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Basic Financial Statements

STATEMENT OF NET POSITION

JUNE 30, 2019

	<i>Primary Government</i>		
	Governmental Activities	Business-type Activities	Total
ASSETS			
CURRENT:			
Cash and cash equivalents.....	\$ 16,811,555	\$ 4,023,748	\$ 20,835,303
Restricted cash and cash equivalents.....	-	679,701	679,701
Investments.....	34,792,889	-	34,792,889
Receivables, net of allowance for uncollectibles:			
Real estate and personal property taxes.....	485,819	-	485,819
Tax liens.....	564,324	-	564,324
Motor vehicle and other excise taxes.....	122,618	-	122,618
User fees.....	-	3,087,588	3,087,588
Departmental and other.....	144,976	-	144,976
Intergovernmental.....	2,052,543	-	2,052,543
Special assessments.....	-	551	551
Loans and Mortgages.....	15,418	-	15,418
Tax foreclosures.....	161,736	-	161,736
Inventory.....	-	169,396	169,396
Purchased power working capital and prepayments.....	-	1,636,625	1,636,625
Total current assets.....	<u>55,151,878</u>	<u>9,597,609</u>	<u>64,749,487</u>
NONCURRENT:			
Restricted cash and cash equivalents.....	-	1,629,109	1,629,109
Receivables, net of allowance for uncollectibles:			
Intergovernmental.....	343,024	-	343,024
Loans and Mortgages.....	839,861	-	839,861
Net other postemployment benefits.....	-	197,042	197,042
Capital assets, nondepreciable.....	20,488,811	2,660,385	23,149,196
Capital assets, net of accumulated depreciation.....	48,696,618	40,141,678	88,838,296
Total noncurrent assets.....	<u>70,368,314</u>	<u>44,628,214</u>	<u>114,996,528</u>
TOTAL ASSETS.....	<u>125,520,192</u>	<u>54,225,823</u>	<u>179,746,015</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions.....	3,744,161	775,400	4,519,561
Deferred outflows related to other postemployment benefits.....	1,032,067	96,470	1,128,537
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	<u>4,776,228</u>	<u>871,870</u>	<u>5,648,098</u>
LIABILITIES			
CURRENT:			
Warrants payable.....	394,477	2,062,235	2,456,712
Accrued payroll.....	474,675	125,289	599,964
Accrued interest.....	35,288	57,712	93,000
Other liabilities.....	448,495	1,964,804	2,413,299
Customer deposits.....	-	115,140	115,140
Capital lease obligations.....	375,717	-	375,717
Compensated absences.....	1,029,235	154,165	1,183,400
Notes payable.....	1,240,467	1,500,000	2,740,467
Bonds payable.....	3,717,865	1,361,120	5,078,985
Total current liabilities.....	<u>7,716,219</u>	<u>7,340,465</u>	<u>15,056,684</u>
NONCURRENT:			
Capital lease obligations.....	546,093	-	546,093
Compensated absences.....	158,324	234,802	393,126
Net pension liability.....	35,846,605	7,423,683	43,270,288
Net other postemployment benefits.....	23,339,211	570,105	23,909,316
Bonds payable.....	8,325,465	13,456,220	21,781,685
Total noncurrent liabilities.....	<u>68,215,698</u>	<u>21,684,810</u>	<u>89,900,508</u>
TOTAL LIABILITIES.....	<u>75,931,917</u>	<u>29,025,275</u>	<u>104,957,192</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pensions.....	1,184,190	245,241	1,429,431
Deferred inflows related to other postemployment benefits.....	40,010	3,741	43,751
TOTAL DEFERRED INFLOWS OF RESOURCES.....	<u>1,224,200</u>	<u>248,982</u>	<u>1,473,182</u>
NET POSITION			
Net investment in capital assets.....	56,026,262	27,177,188	83,203,450
Restricted for:			
Affordable housing.....	693,950	-	693,950
Rate stabilization.....	-	1,213,969	1,213,969
Depreciation.....	-	232,266	232,266
Loans.....	855,279	-	855,279
Permanent funds:			
Expendable.....	7,707,142	-	7,707,142
Nonexpendable.....	26,073,414	-	26,073,414
Gifts and grants.....	2,242,256	-	2,242,256
Unrestricted.....	(40,458,000)	(2,799,987)	(43,257,987)
TOTAL NET POSITION.....	<u>\$ 53,140,303</u>	<u>\$ 25,823,436</u>	<u>\$ 78,963,739</u>

See notes to basic financial statements.

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government:					
<i>Governmental Activities:</i>					
General government.....	\$ 1,324,654	\$ 486,109	\$ 91,697	\$ -	\$ (746,848)
Finance.....	1,616,413	294,242	-	-	(1,322,171)
Public safety.....	8,149,217	674,641	160,593	-	(7,313,983)
Education.....	42,822,494	1,465,429	10,742,435	-	(30,614,630)
Fee's Trust.....	190,157	23,460	15,214	-	(151,483)
Public works.....	5,046,412	87,081	129,451	684,969	(4,144,911)
Planning and development.....	616,399	248,253	25,000	-	(343,146)
Code enforcement.....	697,308	1,063,814	-	-	366,506
Community and cultural services.....	781,204	93,987	267,606	-	(419,611)
Library.....	1,087,859	81,063	50,491	-	(956,305)
Interest.....	511,799	-	531,424	-	19,625
Total Governmental Activities.....	62,843,916	4,518,079	12,013,911	684,969	(45,626,957)
<i>Business-Type Activities:</i>					
Water.....	3,320,192	3,272,106	44,256	711,954	708,124
Wastewater.....	2,233,365	2,457,600	38,589	-	262,824
Solid waste and recycling.....	994,885	93,081	-	-	(901,804)
Municipal Light.....	16,436,603	17,331,752	4,348	5,480	904,977
Total Business-Type Activities.....	22,985,045	23,154,539	87,193	717,434	974,121
Total Primary Government.....	\$ 85,828,961	\$ 27,672,618	\$ 12,101,104	\$ 1,402,403	\$ (44,652,836)

See notes to basic financial statements.

(Continued)

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2019

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Changes in net position:			
Net (expense) revenue from previous page..... \$	(45,626,957)	974,121	(44,652,836)
<i>General revenues:</i>			
Real estate and personal property taxes, net of tax refunds payable.....	41,407,803	-	41,407,803
Tax and other liens.....	161,196	-	161,196
Motor vehicle and other excise taxes.....	2,245,171	-	2,245,171
Hotel/motel tax.....	43,482	-	43,482
Meals tax.....	256,458	-	256,458
Penalties and interest on taxes.....	167,727	-	167,727
Payments in lieu of taxes.....	493,422	-	493,422
Grants and contributions not restricted to specific programs.....	1,388,016	-	1,388,016
Unrestricted investment income.....	2,462,833	-	2,462,833
Miscellaneous.....	59,672	-	59,672
<i>Transfers, net</i>	<u>(907,423)</u>	<u>907,423</u>	<u>-</u>
Total general revenues and transfers.....	<u>47,778,357</u>	<u>907,423</u>	<u>48,685,780</u>
Change in net position.....	2,151,400	1,881,544	4,032,944
<i>Net position:</i>			
Beginning of year (as revised).....	<u>50,988,903</u>	<u>23,941,892</u>	<u>74,930,795</u>
End of year..... \$	<u><u>53,140,303</u></u>	<u><u>25,823,436</u></u>	<u><u>78,963,739</u></u>

See notes to basic financial statements.

(Concluded)

**GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2019

	General	Feeoffee's Trust	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents.....	\$ 9,960,278	\$ 458,921	\$ 6,392,356	\$ 16,811,555
Investments.....	-	30,799,105	3,993,784	34,792,889
Receivables, net of uncollectibles:				
Real estate and personal property taxes.....	485,819	-	-	485,819
Tax liens.....	564,324	-	-	564,324
Motor vehicle and other excise taxes.....	122,618	-	-	122,618
Departmental and other.....	23,925	3,771	117,280	144,976
Intergovernmental.....	858,376	-	1,537,191	2,395,567
Loans and mortgages.....	-	493,697	361,582	855,279
Tax foreclosures.....	161,736	-	-	161,736
TOTAL ASSETS.....	\$ 12,177,076	\$ 31,755,494	\$ 12,402,193	\$ 56,334,763
LIABILITIES				
Warrants payable.....	\$ 311,541	\$ 94	\$ 82,842	\$ 394,477
Accrued payroll.....	425,468	-	49,207	474,675
Other liabilities.....	447,595	-	900	448,495
Notes payable.....	-	-	1,240,467	1,240,467
TOTAL LIABILITIES.....	1,184,604	94	1,373,416	2,558,114
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue.....	2,122,264	-	1,416,352	3,538,616
FUND BALANCES				
Nonspendable.....	-	25,245,877	827,537	26,073,414
Restricted.....	-	6,509,523	9,503,590	16,013,113
Assigned.....	1,250,498	-	-	1,250,498
Unassigned.....	7,619,710	-	(718,702)	6,901,008
TOTAL FUND BALANCES.....	8,870,208	31,755,400	9,612,425	50,238,033
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES.....	\$ 12,177,076	\$ 31,755,494	\$ 12,402,193	\$ 56,334,763

See notes to basic financial statements.

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION**

JUNE 30, 2019

Total governmental fund balances.....		\$ 50,238,033
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.....		69,185,429
Accounts receivable are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.....		3,538,616
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not deferred.....		3,552,028
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(35,288)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable.....	(12,043,330)	
Net pension liability.....	(35,846,605)	
Net other postemployment benefits.....	(23,339,211)	
Capital lease obligations.....	(921,810)	
Compensated absences.....	<u>(1,187,559)</u>	
Net effect of reporting long-term liabilities.....		<u>(73,338,515)</u>
Net position of governmental activities.....		<u>\$ 53,140,303</u>

See notes to basic financial statements.

GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

YEAR ENDED JUNE 30, 2019

	General	Feoffee's Trust	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:				
Real estate and personal property taxes, net of tax refunds.....	\$ 41,299,209	\$ -	\$ 84,086	\$ 41,383,295
Tax liens.....	137,771	-	-	137,771
Motor vehicle and other excise taxes.....	2,224,376	-	16,813	2,241,189
Hotel/motel tax.....	-	-	43,482	43,482
Meals tax.....	256,458	-	-	256,458
Charges for services.....	25,238	23,460	2,153,960	2,202,658
Penalties and interest on taxes.....	167,727	-	-	167,727
Payments in lieu of taxes.....	493,422	-	-	493,422
Licenses and permits.....	811,782	-	122,350	934,132
Fines and forfeitures.....	50,548	-	-	50,548
Intergovernmental - state aid.....	5,566,269	-	-	5,566,269
Intergovernmental - School Building Authority.....	1,389,800	-	-	1,389,800
Intergovernmental - Teachers Retirement.....	5,119,440	-	-	5,119,440
Intergovernmental - other.....	-	-	2,362,597	2,362,597
Departmental and other.....	641,595	15,214	256,507	913,316
Contributions and donations.....	-	-	159,893	159,893
Investment income.....	366,948	1,995,790	100,095	2,462,833
Miscellaneous.....	-	-	283,440	283,440
TOTAL REVENUES.....	58,550,583	2,034,464	5,583,223	66,168,270
EXPENDITURES:				
Current:				
General government.....	642,448	-	434,102	1,076,550
Finance.....	1,204,481	-	60,790	1,265,271
Public safety.....	5,224,773	-	1,055,718	6,280,491
Education.....	28,886,675	-	4,034,717	32,921,392
Feoffee's Trust.....	-	190,157	-	190,157
Public works.....	3,382,342	-	1,016,805	4,399,147
Planning and development.....	304,926	-	313,960	618,886
Code enforcement.....	434,421	-	20,148	454,569
Community and cultural services.....	481,363	-	144,242	625,605
Library.....	720,025	-	109,216	829,241
Pension benefits.....	1,835,757	-	-	1,835,757
Pension benefits - Teachers Retirement.....	5,119,440	-	-	5,119,440
Property and liability insurance.....	239,133	-	-	239,133
Employee benefits.....	1,775,386	-	-	1,775,386
State and county charges.....	917,234	-	-	917,234
Debt service:				
Principal.....	3,632,265	-	-	3,632,265
Interest.....	530,862	-	-	530,862
TOTAL EXPENDITURES.....	55,331,531	190,157	7,189,698	62,711,386
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	3,219,052	1,844,307	(1,606,475)	3,456,884
OTHER FINANCING SOURCES (USES):				
Transfers in.....	145,950	-	2,837,860	2,983,810
Transfers out.....	(2,226,948)	(679,022)	(985,263)	(3,891,233)
TOTAL OTHER FINANCING SOURCES (USES)...	(2,080,998)	(679,022)	1,852,597	(907,423)
NET CHANGE IN FUND BALANCES.....	1,138,054	1,165,285	246,122	2,549,461
FUND BALANCES AT BEGINNING OF YEAR.....	7,732,154	30,590,115	9,366,303	47,688,572
FUND BALANCES AT END OF YEAR.....	\$ 8,870,208	\$ 31,755,400	\$ 9,612,425	\$ 50,238,033

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES**

YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds.....		\$ 2,549,461
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlay.....	2,027,321	
Depreciation expense.....	<u>(3,692,259)</u>	
Net effect of reporting capital assets.....		(1,664,938)
<p>Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable differ between the two statements. This amount represents the net change in unavailable revenue.....</p>		
		(267,960)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are unavailable and amortized in the Statement of Activities.</p>		
Principal payments on capital leases.....	370,963	
Debt service principal payments.....	<u>3,632,265</u>	
Net effect of reporting long-term debt.....		4,003,228
<p>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Net change in compensated absences accrual.....	15,201	
Net change in accrued interest on long-term debt.....	19,063	
Net change in deferred outflow/(inflow) of resources related to pensions.....	2,862,315	
Net change in net pension liability.....	(4,217,342)	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits...	(410,390)	
Net change in net other postemployment benefits liability.....	<u>(737,238)</u>	
Net effect of recording long-term liabilities.....		<u>(2,468,391)</u>
Change in net position of governmental activities.....		\$ <u><u>2,151,400</u></u>

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF NET POSITION

JUNE 30, 2019

	Business-type Activities - Enterprise Funds				
	Water	Wastewater	Solid Waste and Recycling	Municipal Light	Total
ASSETS					
CURRENT:					
Cash and cash equivalents.....	\$ 2,026,363	\$ 1,443,027	\$ 120,407	\$ 433,951	\$ 4,023,748
Restricted cash and cash equivalents.....	-	-	-	679,701	679,701
Receivables, net of allowance for uncollectibles:					
User charges.....	709,607	325,665	-	2,052,316	3,087,588
Special assessments.....	-	551	-	-	551
Inventory.....	-	-	-	169,396	169,396
Purchased power advanced deposits.....	-	-	-	1,636,625	1,636,625
Total current assets.....	2,735,970	1,769,243	120,407	4,971,989	9,597,609
NONCURRENT:					
Restricted cash and cash equivalents.....	-	-	-	1,629,109	1,629,109
Net other postemployment benefits.....	-	197,042	-	-	197,042
Capital assets, non depreciable.....	1,765,502	871,907	-	22,976	2,660,385
Capital assets, net of accumulated depreciation.....	15,361,037	10,598,077	-	14,182,564	40,141,678
Total noncurrent assets.....	17,126,539	11,667,026	-	15,834,649	44,628,214
TOTAL ASSETS.....	19,862,509	13,436,269	120,407	20,806,638	54,225,823
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows related to pensions.....	239,488	160,412	-	375,500	775,400
Deferred outflows related to other postemployment benefits.....	25,119	5,770	-	65,581	96,470
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	264,607	166,182	-	441,081	871,870
LIABILITIES					
CURRENT:					
Warrants payable.....	302,129	4,177	78,864	1,677,065	2,062,235
Accrued payroll.....	39,143	24,284	1,954	59,908	125,289
Accrued interest.....	16,120	25,436	-	16,156	57,712
Other liabilities.....	-	-	-	1,964,804	1,964,804
Customer deposits.....	-	-	-	115,140	115,140
Compensated absences.....	98,471	33,394	-	22,300	154,165
Notes payable.....	1,500,000	-	-	-	1,500,000
Bonds payable.....	452,216	428,904	-	480,000	1,361,120
Total current liabilities.....	2,408,079	516,195	80,818	4,335,373	7,340,465
NONCURRENT:					
Compensated absences.....	30,615	3,750	-	200,437	234,802
Net pension liability.....	2,292,863	1,535,784	-	3,595,036	7,423,683
Net other postemployment benefits.....	90,821	-	-	479,284	570,105
Bonds payable.....	4,454,261	5,031,959	-	3,970,000	13,456,220
Total noncurrent liabilities.....	6,868,560	6,571,493	-	8,244,757	21,684,810
TOTAL LIABILITIES.....	9,276,639	7,087,688	80,818	12,580,130	29,025,275
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions.....	75,745	50,734	-	118,762	245,241
Deferred inflows related to other postemployment benefits.....	974	224	-	2,543	3,741
TOTAL DEFERRED INFLOWS OF RESOURCES.....	76,719	50,958	-	121,305	248,982
NET POSITION					
Net investment in capital assets.....	11,377,302	6,044,346	-	9,755,540	27,177,188
Restricted for:					
Rate stabilization.....	-	-	-	1,213,969	1,213,969
Depreciation.....	-	-	-	232,266	232,266
Unrestricted.....	(603,544)	419,459	39,589	(2,655,491)	(2,799,987)
TOTAL NET POSITION.....	\$ 10,773,758	\$ 6,463,805	\$ 39,589	\$ 8,546,284	\$ 25,823,436

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

YEAR ENDED JUNE 30, 2019

	Business-type Activities - Enterprise Funds				
	Water	Wastewater	Solid Waste and Recycling	Municipal Light	Total
OPERATING REVENUES:					
Charges for services.....	\$ 3,272,106	\$ 2,457,476	\$ 93,081	\$ 17,102,663	\$ 22,925,326
Other operating revenues.....	-	124	-	229,089	229,213
TOTAL OPERATING REVENUES	3,272,106	2,457,600	93,081	17,331,752	23,154,539
OPERATING EXPENSES:					
Cost of services and administration.....	1,389,470	891,915	950,287	13,531,096	16,762,768
Salaries and wages.....	922,052	623,480	44,598	1,728,159	3,318,289
Depreciation.....	862,670	551,530	-	987,955	2,402,155
TOTAL OPERATING EXPENSES.....	3,174,192	2,066,925	994,885	16,247,210	22,483,212
OPERATING INCOME (LOSS).....	97,914	390,675	(901,804)	1,084,542	671,327
NONOPERATING REVENUES (EXPENSES):					
Investment income.....	44,256	4,000	-	4,348	52,604
Interest expense.....	(146,000)	(166,440)	-	(189,393)	(501,833)
Intergovernmental.....	711,954	34,589	-	-	746,543
TOTAL NONOPERATING REVENUES (EXPENSES), NET.....	610,210	(127,851)	-	(185,045)	297,314
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS.....	708,124	262,824	(901,804)	899,497	968,641
CAPITAL CONTRIBUTIONS.....	-	-	-	5,480	5,480
TRANSFERS:					
Transfers in.....	-	-	907,423	-	907,423
CHANGE IN NET POSITION.....	708,124	262,824	5,619	904,977	1,881,544
NET POSITION AT BEGINNING OF YEAR (AS REVISED).....	10,065,634	6,200,981	33,970	7,641,307	23,941,892
NET POSITION AT END OF YEAR.....	\$ 10,773,758	\$ 6,463,805	\$ 39,589	\$ 8,546,284	\$ 25,823,436

See notes to basic financial statements.

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2019

	Business-type Activities - Enterprise Funds				
	Water	Wastewater	Solid Waste and Recycling	Municipal Light	Total
CASH FLOWS FROM OPERATING ACTIVITIES:					
Receipts from customers and users.....	\$ 3,252,479	\$ 2,483,204	\$ 93,081	\$ 17,496,421	\$ 23,325,185
Payments to vendors.....	(1,488,133)	(1,002,375)	(873,128)	(13,520,433)	(16,884,069)
Payments to employees.....	(839,521)	(573,354)	(42,644)	(1,513,343)	(2,968,862)
NET CASH FROM OPERATING ACTIVITIES.....	924,825	907,475	(822,691)	2,462,645	3,472,254
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers in.....	-	-	907,423	-	907,423
Intergovernmental.....	711,954	34,589	-	-	746,543
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES.....	711,954	34,589	907,423	-	1,653,966
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Proceeds from the issuance of bonds and notes.....	1,500,000	-	-	-	1,500,000
Capital contributions.....	-	972	-	5,480	6,452
Acquisition and construction of capital assets.....	(1,968,395)	(372,610)	-	(806,146)	(3,147,151)
Principal payments on bonds and notes.....	(520,323)	(551,287)	-	(480,000)	(1,551,610)
Interest expense.....	(148,960)	(168,420)	-	(191,477)	(508,857)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	(1,137,678)	(1,091,345)	-	(1,472,143)	(3,701,166)
CASH FLOWS FROM INVESTING ACTIVITIES:					
Investment income.....	44,256	4,000	-	4,348	52,604
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	543,357	(145,281)	84,732	994,850	1,477,658
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....	1,483,006	1,588,308	35,675	1,747,911	4,854,900
CASH AND CASH EQUIVALENTS AT END OF YEAR.....	\$ 2,026,363	\$ 1,443,027	\$ 120,407	\$ 2,742,761	\$ 6,332,558
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH					
FROM OPERATING ACTIVITIES:					
Operating income (loss).....	\$ 97,914	\$ 390,675	\$ (901,804)	\$ 1,084,542	\$ 671,327
Adjustments to reconcile operating income to net cash from operating activities:					
Depreciation.....	862,670	551,530	-	987,955	2,402,155
Deferred (outflows)/inflows related to pensions.....	(185,235)	(123,512)	-	(289,179)	(597,926)
Deferred (outflows)/inflows related to other postemployment benefits.....	50,576	35,051	-	133,958	219,585
User charges.....	(19,627)	(5,950)	-	171,902	146,325
Intergovernmental.....	-	31,554	-	-	31,554
Inventory.....	-	-	-	(11,143)	(11,143)
Purchased power advanced deposits.....	-	-	-	(15,085)	(15,085)
Warrants payable.....	93,891	(37,372)	77,159	(913,803)	(780,125)
Accrued payroll.....	18,018	13,204	1,954	29,843	63,019
Customer deposits.....	-	-	-	(7,233)	(7,233)
Other liabilities.....	-	-	-	1,181,634	1,181,634
Compensated absences.....	13,937	1,871	-	51,015	66,823
Net pension liability.....	44,557	88,508	-	201,282	334,347
Net other postemployment benefits.....	(51,876)	(38,084)	-	(143,043)	(233,003)
Total adjustments.....	826,911	516,800	79,113	1,378,103	2,800,927
NET CASH FROM OPERATING ACTIVITIES.....	\$ 924,825	\$ 907,475	\$ (822,691)	\$ 2,462,645	\$ 3,472,254

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2019

	Other Postemployment Benefit Trust Fund	Private Purpose Trust Funds	Agency Funds
ASSETS			
Cash and cash equivalents.....	\$ 315,315	\$ 296,778	\$ 316,753
Investments:			
Investments in Pension Reserve Investment Trust.....	<u>4,761,717</u>	<u>-</u>	<u>-</u>
TOTAL ASSETS	<u>5,077,032</u>	<u>296,778</u>	<u>316,753</u>
LIABILITIES			
Liabilities due depositors.....	<u>-</u>	<u>-</u>	<u>316,753</u>
NET POSITION			
Restricted for other postemployment benefits.....	5,077,032	-	-
Held in trust for other purposes.....	<u>-</u>	<u>296,778</u>	<u>-</u>
TOTAL NET POSITION	<u>\$ 5,077,032</u>	<u>\$ 296,778</u>	<u>\$ -</u>

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

YEAR ENDED JUNE 30, 2019

	<u>Other Postemployment Benefit Trust Fund</u>	<u>Private Purpose Trust Funds</u>
<u>ADDITIONS:</u>		
Contributions:		
Employer contributions.....	\$ 385,722	\$ -
Employer contributions for other postemployment benefit payments.....	<u>1,144,813</u>	<u>-</u>
Total contributions.....	<u>1,530,535</u>	<u>-</u>
Net investment income:		
Investment income.....	<u>256,316</u>	<u>14,249</u>
TOTAL ADDITIONS.....	<u>1,786,851</u>	<u>14,249</u>
<u>DEDUCTIONS:</u>		
Other postemployment benefit payments.....	1,144,813	-
Educational scholarships.....	<u>-</u>	<u>10,100</u>
TOTAL DEDUCTIONS.....	<u>1,144,813</u>	<u>10,100</u>
NET INCREASE (DECREASE) IN NET POSITION.....	642,038	4,149
NET POSITION AT BEGINNING OF YEAR.....	<u>4,434,994</u>	<u>292,629</u>
NET POSITION AT END OF YEAR.....	<u>\$ 5,077,032</u>	<u>\$ 296,778</u>

See notes to basic financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Ipswich, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

A. Reporting Entity

The Town of Ipswich is a municipal corporation that is governed by an elected Select Board.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions that are not legally separate from the Town. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. It has been determined that there are no component units that require inclusion in the basic financial statements.

Joint Ventures

The Town is a member of the Essex North Shore Agricultural & Technical School District that serves the members' students seeking an education in academic, technical and agriculture studies. The members' share in the operations of the Essex North Shore Agricultural & Technical School District and each member is responsible for its proportionate share of the operational and capital cost of the Essex North Shore Agricultural & Technical School District, which are paid in the form of assessments. The Town does not have an equity interest in the Essex North Shore Agricultural & Technical School District and the 2019 assessment was approximately \$121,000.

The Town is a member of Whittier Regional Vocational High School that serves the members' students seeking an education in vocational technical studies. The members' share in the operations of Whittier Regional Vocational High School and each member is responsible for its proportionate share of the operational and capital cost of Whittier Regional Vocational High School, which are paid in the form of assessments. The Town does not have an equity interest in Whittier Regional Vocational High School and the 2019 assessment was approximately \$514,000.

B. Government-Wide and Fund Financial Statements***Government-Wide Financial Statements***

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units.

Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual

governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows, liabilities and deferred inflows, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and enterprise funds. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *Feoffee's trust fund* is used to account for the activities of the Feoffees of the Grammar School in the Town of Ipswich Trust which was created by a court order to administer the bequest of William Paine in 1660 to benefit the Ipswich Public Schools.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *Nonmajor Governmental Funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The *water enterprise fund* is used to account for the Town's water activities.

The *wastewater enterprise fund* is used to account for the Town's wastewater activities.

The *solid waste and recycling enterprise fund* is used to account for the Town's solid waste and recycling.

The *municipal light enterprise fund* is used to account for the Town's municipal light activities.

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The *other postemployment benefit trust fund* is used to accumulate resources to provide funding for future other postemployment benefits (OPEB) liabilities.

The *private purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allow the trustees to authorize spending of the realized investment earnings. The Town maintains one private purpose trust fund for scholarships.

The *agency fund* is used to account for assets held in a purely custodial capacity.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and at the average bid-and-asked quotation for those securities traded in the over-the-counter market. Investments that do not have an established market are reported at estimated fair values.

E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Town's financial instruments, see Note 2 – Cash and Investments.

F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate tax liens are processed in the first quarter after the close of the valuation year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle and Other Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value. Boat excise taxes are assessed annually for each boat registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of boats registered and the fair value of those boats. The tax calculation is the fair value of the boat multiplied by \$10 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

User Fees

User fees are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and wastewater liens are processed once a year and included as a lien on the property owner's tax bill. Water and wastewater charges and liens are recorded as receivables in the year of the levy and are recorded under the modified accrual basis of accounting.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Departmental and Other

Departmental and other receivables consist primarily of amounts due from police and fire details and are recorded as receivables in the year accrued.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

The Town levies 0.75% for the sale of restaurant meals in accordance with Massachusetts General Law, Chapter 64L, Section 2. The tax is paid by the operator of each establishment to the State Commissioner of Revenue, who in turn pays the tax back to the Town in quarterly distributions. The meals tax receivable is categorized as an intergovernmental receivable.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Special Assessments

The Town assesses wastewater betterments in connection with certain wastewater construction projects.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Mortgages

The mortgages were issued by the Feoffee's trust for the sale of properties in Little Neck in accordance with the

terms of the Trust Administration Order (TAO) and are 6% interest only for 5 years, with a 20 year fixed, amortizing loan option at the end of the 5 year term.

The Feoffees receive monthly interest payments from the mortgage borrowers.

Loans

Loans receivable consist of community development first-time homebuyer and housing rehabilitation loans.

These loans are secured via the lien process and therefore do not report an allowance for uncollectibles.

G. Inventories

Government-Wide and Fund Financial Statements

Inventories, other than those associated with the municipal light enterprise fund, are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

Inventories of the municipal light enterprise fund consist of materials, supplies and fuel oil inventory and are carried at the lower of cost or market, determined by the first-in, first-out method.

H. Restricted Assets

Government-Wide and Fund Financial Statements

Assets set aside for meter deposits, rate stabilization, funded depreciation, and a conservation reserve, in the municipal light enterprise fund, are classified as restricted.

I. Deferred Outflows/Inflows of Resources

Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Town has reported deferred outflows of resources related to pensions and deferred outflows of resources related to other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town has reported deferred inflows of resources related to pensions and deferred inflows of resources related to other postemployment benefits in this category.

Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents assets that have been recorded in the governmental fund financial statements but the revenue is not

available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

J. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, and infrastructure (e.g., roads, water mains, wastewater mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, when actual historical cost could not be determined. Donated capital assets; donated works of art, historical treasures and similar assets; and capital assets received in service concession arrangements are recorded at acquisition value. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$10,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land) are depreciated on a straight-line basis, in accordance with Massachusetts General Laws (MGL). The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Buildings and improvements.....	40
Machinery and equipment.....	5
Vehicles.....	10
Infrastructure.....	50 - 75

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

K. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as “Due from other funds” or “Due to other funds” on the balance sheet.

L. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as “Transfers, net”.

Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

M. Unavailable Revenue

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. The change in unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of both the Essex Regional Retirement System (ERRS) and the Massachusetts Teachers’ Retirement System and additions to/deductions from the Systems’ fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

O. Net Position and Fund Equity*Government-Wide Financial Statements (Net Position)*

Net position reported as net investment in capital assets includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state’s school building program is not considered to be capital related debt.

Net position is reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been “restricted for” the following:

“Affordable housing” represents amounts restricted for a fund (established in accordance with MGL, Chapter 44, Section 53E ½) used to account for activities related to the creation and preservation of affordable housing for the benefit of low to moderate income households.

“Rate stabilization” represents amounts restricted for the purpose of minimizing exposure to rate fluctuations in the municipal light industry. The fund may also be used to help the Municipal Light Department maintain a competitive position in the marketplace or for other unexpected costs.

“Depreciation” represents amounts restricted pursuant to provisions of the MGL. Cash, in an amount equivalent to the annual depreciation expense, is transferred from unrestricted municipal light funds to the depreciation fund. Interest earned on the balance of the fund remains in the fund. The depreciation fund may be used for capital improvements and upgrades to utility plant assets, nuclear decommissioning costs, the costs of contractual commitments, the costs of related debt service and deferred costs and debt services costs related to such commitments, which the Municipal Light Commission determine are above market value.

“Loans” represents community development outstanding loans receivable balances for the first time homebuyer program.

“Permanent funds - expendable” represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allow the trustees to approve spending of the realized investment earnings that support governmental programs.

“Permanent funds - nonexpendable” represents the endowment portion of donor restricted trusts that support governmental programs.

“Gifts and grants” represents restrictions placed on assets from outside parties and consist primarily of gifts and federal and state grants.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

“Nonspendable” fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

“Restricted” fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

“Committed” fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority. Town Meeting is the highest level of decision making authority that can, by Town Meeting vote, commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a vote is taken to rescind the commitment.

“Assigned” fund balance includes amounts that are constrained by the Town’s intent to be used for specific purposes but are neither restricted nor committed. The Town’s by-laws authorize the Finance Director to assign fund balance. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

“Unassigned” fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Town’s spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

P. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

Q. Investment Income

Excluding the permanent funds, investment income derived from special revenue and capital project funds is legally assigned to the general fund unless otherwise directed by MGL.

R. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities.

S. Use of Estimates*Government-Wide and Fund Financial Statements*

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

T. Total Column*Government-Wide Financial Statements*

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 – CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

Deposits and investments of the Feoffee's Trust are managed by the Feoffees under the Town's tax identification number. They are not held in the custody of the Town Treasurer and operate under the Investment Policy adopted by the Feoffees. Since deposits are held under the Town's tax identification number, deposits of the Feoffee's Trust are included within the Town's Custodial Credit Risk disclosures below. Investments of the Feoffee's Trust are reported separately in the Town's investment disclosures that follow.

The Healthcare Security Trust Board of Trustees is the custodian of funds held in the Other Postemployment Benefit (OPEB) Trust Fund. As of June 30, 2019, \$5,077,032, from the OPEB Trust Fund is included within the Town's cash and investment balances in the following disclosures.

The OPEB Trust Fund is invested in the Pension Reserve Investment Trust (PRIT), which meets the criteria of an external investment pool. PRIT is administered by the Pension Reserves Investment Management Board (PRIM), which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in the PRIT is the same as the value of the PRIT shares. The Town does not have the ability to control any of the investment decisions relative to its funds in PRIT.

Custodial Credit Risk – Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town of Ipswich’s deposits may not be returned to it. The Town does have a policy for custodial credit risk that all deposits be held in the name of the Town or in the Town’s federal tax identification number. At year-end, the carrying amount of deposits totaled \$23,115,619, and the bank balance totaled \$24,517,226. Of the bank balance, \$2,289,412 was covered by Federal Depository Insurance, \$16,248,188 was covered by the Depositors Insurance Fund, and \$5,979,626 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Investments

As of June 30, 2019, the Town had the following investments:

<u>Investment Type</u>	<u>Fair value</u>	<u>Maturities</u>	
		<u>Under 1 Year</u>	<u>1-5 Years</u>
<u>Debt securities:</u>			
U.S. treasury notes.....	\$ 522,725	\$ 206,907	\$ 315,818
Government sponsored enterprises.....	629,505	-	629,505
Corporate bonds.....	902,354	139,574	762,780
Total debt securities.....	2,054,584	\$ 346,481	\$ 1,708,103
<u>Other investments:</u>			
Equity securities.....	1,313,207		
Mutual funds.....	261,749		
Fixed income.....	20,290		
Real estate mutual funds.....	61,617		
International mutual funds.....	282,337		
Money market mutual funds.....	60,792		
Pension Reserve Investment Trust (PRIT).....	4,761,717		
MMDT - Cash portfolio.....	437,627		
Total investments.....	\$ 9,253,920		

At June 30, 2019, MMDT’s cash portfolio had a weighted average maturity of 33 days.

The effective weighted duration rate for PRIT investments ranged from 0.18 to 15.31 years.

Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Of the Town’s investments in debt securities, \$522,725 in U.S. treasury notes, \$629,505 in government sponsored enterprises, and \$902,354 in corporate bonds along with \$1,313,207 in equity securities and are subject to custodial credit risk exposure because the related securities are uninsured, unregistered and held by the counterparty.

Interest Rate Risk

The Town’s interest rate risk policy was set up to minimize interest rate risk by structuring the Town’s investment portfolio so securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. The Town also invests operating funds in shorter-term securities such as money market mutual funds or similar investment pools which limits the average maturity of the portfolio which limits the risk of changes in interest rates.

Credit Risk

The Town’s credit risk policy limits investments to certain securities, prequalifies the financial institution, and diversifies the investment portfolio minimizing losses from any one type of security or from any one issuer. At June 30, 2019, the Town’s investments were rated as follows:

<u>Quality Rating</u>	<u>U.S. Treasury Notes</u>	<u>Government Sponsored Enterprises</u>	<u>Corporate Bonds</u>
AAA.....	\$ 522,725	\$ -	\$ 111,354
AA.....	-	-	79,808
AA+.....	-	629,505	-
A+.....	-	-	111,924
A-.....	-	-	317,558
AA-.....	-	-	120,949
BBB.....	-	-	101,056
BBB+.....	-	-	59,705
Total.....	\$ <u>522,725</u>	\$ <u>629,505</u>	\$ <u>902,354</u>

The Town’s investments in MMDT and PRIT are unrated.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town’s investment in a single issuer. The Town’s concentration of credit risk policy diversifies the investment portfolio minimizing losses from any one type of security or from any one issuer.

As of June 30, 2019, the Town’s investments with a single issuer that represent 5 percent or more of the Town’s total investments are as follows:

<u>Issuer</u>	<u>Percentage of Total Investments</u>
Federal Home Loan Mortgage Corporation.....	7%

Fair Value Measurement

The Town holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Town's mission, the Town determines that the disclosures related to these investments only need to be disaggregated by major type. The Town chooses a tabular format for disclosing the levels within the fair value hierarchy.

The following table presents financial assets at June 30, 2019, that the Town measures fair value on a recurring basis, by level, within the fair value hierarchy:

Investment Type	June 30, 2019	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments measured at fair value:				
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 522,725	\$ 522,725	\$ -	\$ -
Government sponsored enterprises.....	629,505	629,505	-	-
Corporate bonds.....	902,354	-	902,354	-
Total debt securities.....	2,054,584	1,152,230	902,354	-
<u>Other investments:</u>				
Equity securities.....	1,313,207	1,313,207	-	-
Mutual funds.....	261,749	261,749	-	-
Fixed income.....	20,290	20,290	-	-
Real estate mutual funds.....	61,617	-	-	61,617
International mutual funds.....	282,337	-	-	282,337
Money market mutual funds.....	60,792	60,792	-	-
Total other investments.....	1,999,992	1,656,038	-	343,954
Total investments measured at fair value.....	4,054,576	\$ 2,808,268	\$ 902,354	\$ 343,954
Investments measured at amortized cost:				
MMDT - Cash portfolio.....	437,627			
Investments measured at net asset value:				
Pension Reserve Investment Trust (PRIT).....	4,761,717			
Total investments.....	\$ 9,253,920			

U.S. treasury notes, government sponsored enterprises, equity securities, mutual funds, fixed income, and money market mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Corporate bonds classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Real estate mutual funds, and international mutual funds are classified in Level 3 of the fair value hierarchy and are valued using significant unobservable inputs.

PRIM investments are valued using the net asset value method. This investment pool was established by the Treasurer of the Commonwealth of Massachusetts, who serves as Trustee. PRIM is administered by the Pension Reserves Investment Management Board. The fair values of the positions in each investment Pool are the same as the value of each Pool's shares. The Town does not have the ability to control any of the investment decisions relative to its funds in PRIM.

MMDT cash portfolio investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

Deposits and Investments of the Feoffee's Trust

As of June 30, 2019, the carrying amount of deposits in the Feoffee's Trust totaled \$100,257 and the bank balance totaled \$100,032. The entire bank balance was covered by the Depositor Insurance Fund ("DIF"); therefore, the Trust did not have any deposits that were exposed to custodial credit risk.

The Feoffees have adopted an Investment Policy which sets forth both return objectives and asset allocation guidelines for the Trust based on long-term fundamental objectives. The Trust's average annual total return objective over the long-term is to meet or exceed a proposed spending rate plus inflation, as defined by the Consumer Price Index, plus expenses.

In accordance with these goals, the Board adopted the following investment asset allocation parameters:

Asset Class	Allocation Range
Traditional Equity Securities.....	40% - 50%
Non-Traditional Equity Securities.....	15% - 25%
High Quality Fixed Income Securities.....	10% - 20%
Credit Opportunities.....	0% - 10%
Cash.....	5% - 10%
Illiquid Investments.....	0% - 5%
Real Assets.....	5% - 10%

A portion of the assets are held in the form of mortgages granted to prior tenants of the land in Ipswich. Most of these mortgages were initially for a five-year term, at a 6% rate of interest with no principal payments over that period. As these mortgages are refinanced privately, and the original note is paid off, the proceeds from such payoffs are added to the investment fund. While the mortgages are outstanding, they are considered as part of the fixed income allocation. As of June 30, 2019, there are 3 unpaid mortgages outstanding with a total balance of \$494,000.

The Trust defines the investment asset classes as follows:

High Quality Fixed Income Securities...	Investments in high quality fixed income debt instruments.
Traditional Equity Securities.....	Investments in both U.S. and international stocks.
Non-Traditional Equity Securities.....	Investments in long/short term hedge funds both U.S. and international.
Credit Opportunities.....	Investments in high yield debt, distressed debt, and similar debt instruments.
Real Assets.....	Investments in commodities, inflation-adjusted bonds, and real estate.
Money Market Mutual Funds.....	Investments in high quality, short-term debt instruments.

The Feoffees monitor compliance with their Investment Policy Statement (IPS) by reviewing the overall sector allocation of all investment sources on a quarterly basis. That allocation is compared to the acceptable range for each asset class as outlined in the IPS created by the Feoffees. In the event that any investment sector falls outside of the acceptable range set forth in the IPS, the Feoffees instruct their investment managers to reallocate accordingly. The Feoffees set out to craft an allocation strategy consistent with the Trust’s stated goal of yearly distributions to the Ipswich Public Schools in conjunction with the long-term sustainability and growth of the Trust’s corpus. In an effort to maintain sufficient liquidity in the Trust, the Feoffees monitor the balance between traditional and alternative asset classes as part of our quarterly review process.

The following funds have been allocated to the investment managers as of June 30, 2019:

<u>Investment Type</u>	<u>Fair value</u>	<u>Maturities</u>		
		<u>Under 1 Year</u>	<u>1-5 Years</u>	<u>6-10 Years</u>
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 582,624	\$ -	\$ 582,624	\$ -
Corporate bonds.....	681,237	-	681,237	-
Municipal bonds.....	298,769	55,081	212,764	30,924
Total debt securities.....	1,562,630	\$ 55,081	\$ 1,476,625	\$ 30,924
<u>Other investments:</u>				
Equity securities.....	14,721,002			
Fixed income mutual funds.....	2,561,091			
Equity mutual funds.....	2,740,192			
Exchange traded funds.....	3,646,298			
Money market mutual funds.....	266,541			
Limited Partnerships.....	5,567,892			
Total investments.....	\$ 31,065,646			

The Trust has entered into a Limited Partnership to manage a portion of the Trust’s endowment. Aureus Asset Management, LLC is the managing member of the Limited Partnership. The remainder of the Trust’s endowment is managed through brokerage accounts with Fidelity as the custodian. As of June 30, 2019, the Limited Partnership totaled approximately \$5.6 million bringing the total Limited Partnership to 18% of the Trust’s investments. Limited Partnerships are not readily marketable. The market values of assets under the management of the limited partnership are determined by the General Partners of the partnership. The Limited Partnership provides the Trust with exposure to both geographies outside of the United States and alternative asset classes, such as hedge funds, debt instruments and commodities.

With the assistance of qualified investment managers, portfolio or endowment advisors, or other professionals, and the approval of the School Committee, the Feoffees have established a written distribution policy that defines how the annual distributions from the trust are to be calculated and made. Earnings on investments are to be calculated and distributed according the distribution policy to the School Committee annually, no later than the day before the start of the fiscal year. The amount of these anticipated distributions must be reported to the School Committee by October 1st of each year.

At June 30, 2019, the Trust’s Debt Securities were rated as follows:

	U.S. Treasury Notes	Corporate Bonds	Municipal Bonds
Moody's Investors Service Ratings:			
Aaa.....	\$ 582,624	\$ 65,344	\$ 95,761
Aa1.....	-	40,272	85,107
Aa2.....	-	115,675	66,566
Aa3.....	-	45,435	-
A1.....	-	76,198	20,411
A2.....	-	123,325	-
A3.....	-	85,875	-
Baa1.....	-	27,057	-
Baa2.....	-	81,495	-
Standard & Poor's Ratings:			
AA.....	-	-	30,924
Not Rated.....	-	20,561	-
Total.....	<u>\$ 582,624</u>	<u>\$ 681,237</u>	<u>\$ 298,769</u>

The Trust categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Trust has the following recurring fair value measurements as of June 30, 2019:

Investment Type	June 30, 2019	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments measured at fair value:				
<u>Debt securities:</u>				
U.S. treasury notes.....	\$ 582,624	\$ 582,624	\$ -	-
Corporate bonds.....	681,237	-	681,237	-
Municipal bonds.....	298,769	-	298,769	-
Total debt securities.....	1,562,630	582,624	980,006	-
<u>Other investments:</u>				
Equity securities.....	14,721,002	14,721,002	-	-
Fixed income mutual funds.....	2,561,091	2,561,091	-	-
Equity mutual funds.....	2,740,192	2,740,192	-	-
Money market mutual funds.....	266,541	266,541	-	-
Limited Partnerships.....	5,567,892	-	-	5,567,892
Total other investments.....	25,856,718	20,288,826	-	5,567,892
Total investments.....	\$ 27,419,348	\$ 20,871,450	\$ 980,006	\$ 5,567,892
Investments measured at net asset value:				
Exchange traded funds.....	3,646,298			
Total investments.....	\$ 31,065,646			

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Limited partnerships classified in Level 3 are determined by the General Partners of those partnerships.

NOTE 3 – RECEIVABLES

At June 30, 2019, receivables for the individual major and nonmajor governmental funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate and personal property taxes.....	\$ 501,091	\$ (15,272)	\$ 485,819
Tax liens.....	564,324	-	564,324
Motor vehicle and other excise taxes.....	172,079	(49,461)	122,618
Departmental and other.....	144,976	-	144,976
Intergovernmental.....	2,395,567	-	2,395,567
Loans and mortgages.....	855,279	-	855,279
 Total.....	 <u>\$ 4,633,316</u>	 <u>\$ (64,733)</u>	 <u>\$ 4,568,583</u>

At June 30, 2019, receivables for the enterprise funds consist of the following:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Water user charges.....	\$ 709,607	\$ -	\$ 709,607
Wastewater user charges.....	325,665	-	325,665
Wastewater special assessments.....	551	-	551
Electric light user charges.....	2,052,316	-	2,052,316
 Total.....	 <u>\$ 3,088,139</u>	 <u>\$ -</u>	 <u>\$ 3,088,139</u>

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

	General Fund	Other Governmental Funds	Total
<u>Receivables and other asset types:</u>			
Real estate and personal property taxes.....	\$ 415,210	\$ -	\$ 415,210
Tax liens.....	564,324	-	564,324
Motor vehicle and other excise taxes.....	122,618	-	122,618
Intergovernmental - highway improvements.....	-	681,655	681,655
Intergovernmental - School Building Authority.....	858,376	-	858,376
Intergovernmental - other.....	-	373,115	373,115
Loans.....	-	361,582	361,582
Tax foreclosures.....	161,736	-	161,736
 Total.....	 <u>\$ 2,122,264</u>	 <u>\$ 1,416,352</u>	 <u>\$ 3,538,616</u>

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental Activities:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 20,486,379	\$ 2,432	\$ -	\$ 20,488,811
Construction in progress.....	<u>1,721,834</u>	<u>-</u>	<u>(1,721,834)</u>	<u>-</u>
Total capital assets not being depreciated....	<u>22,208,213</u>	<u>2,432</u>	<u>(1,721,834)</u>	<u>20,488,811</u>
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	48,712,179	231,734	-	48,943,913
Machinery, equipment and vehicles.....	15,282,430	1,187,142	(596,430)	15,873,142
Infrastructure.....	<u>18,558,903</u>	<u>2,327,847</u>	<u>(515,150)</u>	<u>20,371,600</u>
Total capital assets being depreciated.....	<u>82,553,512</u>	<u>3,746,723</u>	<u>(1,111,580)</u>	<u>85,188,655</u>
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(20,437,540)	(1,247,144)	-	(21,684,684)
Machinery, equipment and vehicles.....	(8,835,124)	(1,347,683)	596,430	(9,586,377)
Infrastructure.....	<u>(4,638,694)</u>	<u>(1,097,432)</u>	<u>515,150</u>	<u>(5,220,976)</u>
Total accumulated depreciation.....	<u>(33,911,358)</u>	<u>(3,692,259)</u>	<u>1,111,580</u>	<u>(36,492,037)</u>
Total capital assets being depreciated, net.....	<u>48,642,154</u>	<u>54,464</u>	<u>-</u>	<u>48,696,618</u>
Total governmental activities capital assets, net.....	<u>\$ 70,850,367</u>	<u>\$ 56,896</u>	<u>\$ (1,721,834)</u>	<u>\$ 69,185,429</u>

	Beginning Balance	Increases	Decreases	Ending Balance
Water Enterprise Fund:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 1,484,129	\$ -	\$ -	\$ 1,484,129
Construction in progress.....	-	281,373	-	281,373
Total capital assets not being depreciated....	1,484,129	281,373	-	1,765,502
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	222,486	-	-	222,486
Machinery, equipment and vehicles.....	782,076	-	(2,400)	779,676
Infrastructure.....	26,855,495	1,687,022	(839,809)	27,702,708
Total capital assets being depreciated.....	27,860,057	1,687,022	(842,209)	28,704,870
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(186,890)	(4,450)	-	(191,340)
Machinery, equipment and vehicles.....	(459,267)	(43,085)	2,400	(499,952)
Infrastructure.....	(12,677,215)	(815,135)	839,809	(12,652,541)
Total accumulated depreciation.....	(13,323,372)	(862,670)	842,209	(13,343,833)
Total capital assets being depreciated, net.....	14,536,685	824,352	-	15,361,037
Total water enterprise fund capital assets, net.....	\$ 16,020,814	\$ 1,105,725	\$ -	\$ 17,126,539
Wastewater Enterprise Fund:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 871,907	\$ -	\$ -	\$ 871,907
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	120,894	25,000	-	145,894
Machinery, equipment and vehicles.....	483,201	-	-	483,201
Infrastructure.....	19,896,598	347,610	-	20,244,208
Total capital assets being depreciated.....	20,500,693	372,610	-	20,873,303
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(47,014)	(5,067)	-	(52,081)
Machinery, equipment and vehicles.....	(248,869)	(21,208)	-	(270,077)
Infrastructure.....	(9,427,813)	(525,255)	-	(9,953,068)
Total accumulated depreciation.....	(9,723,696)	(551,530)	-	(10,275,226)
Total capital assets being depreciated, net.....	10,776,997	(178,920)	-	10,598,077
Total wastewater enterprise fund capital assets, net	\$ 11,648,904	\$ (178,920)	\$ -	\$ 11,469,984

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Municipal Light:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 22,976	\$ -	\$ -	\$ 22,976
<u>Capital assets being depreciated:</u>				
Production plant.....	8,667,318	75,947	-	8,743,265
Transmission plant.....	1,943,867	2,622	-	1,946,489
Distribution plant.....	19,111,080	577,549	(538,034)	19,150,595
General plant.....	2,772,086	150,028	-	2,922,114
Total capital assets being depreciated.....	<u>32,494,351</u>	<u>806,146</u>	<u>(538,034)</u>	<u>32,762,463</u>
<u>Less accumulated depreciation for:</u>				
Production plant.....	(5,896,932)	(272,773)	-	(6,169,705)
Transmission plant.....	(914,227)	(58,754)	-	(972,981)
Distribution plant.....	(9,534,293)	(569,781)	538,034	(9,566,040)
General plant.....	(1,784,526)	(86,647)	-	(1,871,173)
Total accumulated depreciation.....	<u>(18,129,978)</u>	<u>(987,955)</u>	<u>538,034</u>	<u>(18,579,899)</u>
Total capital assets being depreciated, net.....	<u>14,364,373</u>	<u>(181,809)</u>	<u>-</u>	<u>14,182,564</u>
Total municipal light activities capital assets, net....	<u>\$ 14,387,349</u>	<u>\$ (181,809)</u>	<u>\$ -</u>	<u>\$ 14,205,540</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General government.....	\$ 149,550
Finance.....	44,541
Public safety.....	422,992
Education.....	1,623,145
Public works.....	1,308,190
Planning and development.....	40,611
Community and cultural services.....	32,840
Library.....	70,390
Total depreciation expense - governmental activities.....	<u>\$ 3,692,259</u>
Business-Type Activities:	
Water.....	\$ 862,670
Wastewater.....	551,530
Municipal Light.....	987,955
Total depreciation expense - business-type activities.....	<u>\$ 2,402,155</u>

NOTE 5 – INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2019, are summarized as follows:

Transfers Out:	Transfers In:			
	General fund	Nonmajor governmental funds	Solid waste and recycling enterprise fund	Total
General fund.....	\$ -	\$ 1,319,525	\$ 907,423	\$ 2,226,948 (1)
Feoffee's Trust.....	-	679,022	-	679,022 (2)
Nonmajor governmental funds.....	145,950	839,313	-	985,263 (3)
Total.....	\$ <u>145,950</u>	\$ <u>2,837,860</u>	\$ <u>907,423</u>	\$ <u>3,891,233</u>

- (1) Represents transfers from the general fund to various nonmajor capital project and special revenue funds. Additionally, includes a transfer from the general fund to the solid waste and recycling enterprise fund.
- (2) Represents a transfer from the Feoffee’s Trust to the Town as a gift for educational purchases.
- (3) Represents transfers from various special revenue funds to the general fund as well as transfers between various nonmajor funds.

NOTE 6 – CAPITAL LEASES

The Town has entered into lease agreements as lessee for financing the acquisition of several public works vehicles, 2 fire pumper trucks, and a wheelchair van. These lease agreements qualify as capital leases for accounting purposes and therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

Asset:	Governmental Activities
Vehicles.....	\$ 1,923,389
Less: accumulated depreciation...	(511,909)
Total.....	\$ <u>1,411,480</u>

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2019, were as follows:

Years ending June 30:	Governmental Activities
2020.....	\$ 404,638
2021.....	298,358
2022.....	256,891
2023.....	21,410
Total minimum lease payments.....	981,297
Less: amounts representing interest.....	(59,487)
Present value of minimum lease payments... \$	<u>921,810</u>

NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds, respectively.

Details related to the short-term debt activity for the year ended June 30, 2019, is as follows:

Type	Purpose	Rate (%)	Due Date	Balance at June 30, 2018	Renewed/ Issued	Retired/ Redeemed	Balance at June 30, 2019
Governmental Funds:							
BAN	*MCWT Title V Loan.....	0.00%	12/31/19	\$ 642,710	\$ -	\$ -	\$ 642,710
BAN	Municipal Purpose.....	2.00%	06/07/19	697,757	-	(697,757)	-
BAN	Municipal Purpose.....	2.25%	06/05/20	-	597,757	-	597,757
Total Governmental Funds.....				<u>\$ 1,340,467</u>	<u>\$ 597,757</u>	<u>\$ (697,757)</u>	<u>\$ 1,240,467</u>
Water Enterprise Fund:							
BAN	Municipal Purpose.....	2.25%	06/05/20	\$ -	\$ 1,500,000	\$ -	\$ 1,500,000

*The Town entered into a short-term interest free loan agreement through the MCWT interim loan program which provides funding to allow projects to proceed during the time prior to permanent financing by the Trust.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2019, and the debt service requirements are shown as follows:

Bonds and Notes Payable Schedule – Governmental Funds

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2019
Municipal Purpose Bonds of 1999.....	2020	\$ 32,333,000	3.50 - 5.00	\$ 2,505,000
Municipal Purpose Bonds of 2005.....	2020	525,000	2.75 - 5.00	35,000
Municipal Purpose Bonds of 2007.....	2027	1,615,000	4.00 - 5.00	622,500
Municipal Purpose Bonds of 2010.....	2025	1,313,300	2.00 - 5.00	250,000
Municipal Purpose Bonds of 2010.....	2030	5,875,525	2.00 - 5.00	1,985,000
Municipal Purpose Bonds of 2011.....	2030	1,600,000	2.00 - 3.25	920,000
Municipal Purpose Bonds of 2013.....	2023	525,000	1.75 - 2.00	200,000
MCWT Community Septic Management Bonds....	2035	357,290	0.00	285,830
General Obligation Recreation Bonds of 2016.....	2031	1,000,000	2.00 - 3.25	790,000
Municipal Purpose Bonds of 2016.....	2026	455,000	2.00 - 3.00	315,000
Municipal Purpose Bonds of 2018.....	2038	4,414,400	3.00 - 5.00	4,135,000
Total Bonds Payable.....				\$ <u>12,043,330</u>

Debt service requirements for principal and interest for governmental bonds payable in future years are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020.....	\$ 3,717,865	\$ 378,131	\$ 4,095,996
2021.....	1,032,865	288,062	1,320,927
2022.....	897,865	253,327	1,151,192
2023.....	762,865	224,181	987,046
2024.....	712,865	196,239	909,104
2025.....	712,865	169,331	882,196
2026.....	662,864	142,012	804,876
2027.....	605,364	116,666	722,030
2028.....	537,864	91,820	629,684
2029.....	537,864	69,725	607,589
2030.....	517,864	52,851	570,715
2031.....	342,864	38,429	381,293
2032.....	277,864	29,576	307,440
2033.....	187,864	21,774	209,638
2034.....	117,864	16,250	134,114
2035.....	117,864	13,000	130,864
2036.....	100,000	9,750	109,750
2037.....	100,000	6,500	106,500
2038.....	100,000	3,250	103,250
Total.....	\$ <u>12,043,330</u>	\$ <u>2,120,874</u>	\$ <u>14,164,204</u>

Bonds and Notes Payable Schedule – Enterprise Funds

Debt service requirements for principal and interest for enterprise fund bonds and notes payable in future years are as follows:

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2019
Water Projects				
Water 2005.....	2020	\$ 1,355,000	2.75 - 5.00	\$ 65,000
Water 2007.....	2028	900,000	4.00 - 5.00	360,000
Water 2008.....	2028	550,000	3.25 - 5.00	225,000
Water 2010.....	2025	893,000	2.00 - 5.01	115,000
Water 2011.....	2030	400,000	2.00 - 3.25	220,000
Water (MCWT) 2013.....	2033	1,145,359	2.00	851,824
Water 2013.....	2028	690,000	1.75 - 2.00	395,000
Water (MCWT) 2016.....	2037	1,495,054	2.00	1,309,653
Water 2016.....	2036	1,405,000	2.00 - 3.00	1,080,000
Water 2018.....	2038	300,600	3.00 - 5.00	<u>285,000</u>
Total Water Enterprise.....				<u>4,906,477</u>
Wastewater Projects				
Wastewater 2007.....	2027	\$ 977,000	4.00 - 5.00	\$ 382,500
Wastewater 2011.....	2022	813,600	2.00 - 3.25	230,000
Wastewater (MCWT) 2012.....	2022	1,952,534	2.00	1,452,136
Wastewater 2013.....	2028	430,000	1.75 - 2.40	250,000
Wastewater (MCWT) 2015.....	2036	2,246,791	2.00	1,871,227
Wastewater 2016.....	2036	1,535,000	2.00 - 3.00	<u>1,275,000</u>
Total Wastewater Enterprise.....				<u>5,460,863</u>
Municipal Light Projects				
Electric Substation and System Improvements 2008....	2028	\$ 6,000,000	2.00 - 3.00	\$ 2,700,000
Electric Substation and System Improvements 2010....	2025	600,000	2.00 - 3.00	240,000
Wind Turbine.....	2030	2,642,000	2.00 - 3.00	<u>1,510,000</u>
Total Municipal Light Enterprise.....				<u>4,450,000</u>
Total Bonds Payable, net.....				<u>\$ 14,817,340</u>

Debt service requirements for principal and interest for enterprise bonds payable in future years are as follows:

Year	Principal	Interest	Total
2020.....	\$ 1,361,120	\$ 419,824	\$ 1,780,944
2021.....	1,302,774	375,440	1,678,214
2022.....	1,294,572	333,511	1,628,083
2023.....	1,221,518	295,788	1,517,306
2024.....	1,218,614	258,871	1,477,485
2025.....	1,200,865	222,768	1,423,633
2026.....	1,143,274	186,843	1,330,117
2027.....	1,118,342	151,912	1,270,254
2028.....	1,048,575	117,506	1,166,081
2029.....	671,478	86,104	757,582
2030.....	649,551	69,621	719,172
2031.....	527,800	54,162	581,962
2032.....	536,228	43,084	579,312
2033.....	544,840	31,521	576,361
2034.....	360,997	20,964	381,961
2035.....	360,800	12,960	373,760
2036.....	225,992	7,933	233,925
2037.....	15,000	976	15,976
2038.....	15,000	486	15,486
Total.....	\$ <u>14,817,340</u>	\$ <u>2,690,274</u>	\$ <u>17,507,614</u>

The Commonwealth has approved school construction assistance to the Town. The assistance program, which is administered by the Massachusetts School Building Authority (MSBA), provides resources for future debt service of general obligation school bonds outstanding. During 2019, \$1,389,800 of such assistance was received. Approximately \$1,389,800 will be received in future years. Of this amount, approximately \$531,424 represents reimbursement of long-term interest costs, and approximately \$858,376 represents reimbursement of approved construction costs. Accordingly, a \$858,376 intergovernmental receivable and corresponding unavailable revenue have been reported in governmental fund financial statements. The net change in unavailable revenue has been recognized as revenue in the conversion to the government-wide financial statements.

The Commonwealth has modified the method for funding new projects in the school building assistance program. Under the program, the assistance is paid to support the State's share of construction costs as they are incurred, therefore eliminating the need for the Town to fund the State's share through long-term debt. The Winthrop School Feasibility project is being funded by this program. The total project is estimated to cost \$945,000. Through the end of fiscal year 2019, the Town received approximately \$500,900 from the MSBA which is equal to 45.74% of approved construction costs incurred to date.

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2019, the Town had authorized and unissued debt, which is noted on the following page.

Purpose	Amount
Bridges.....	\$ 110,000
Land acquisition (open space).....	3,994,546
Riverwalk.....	75,000
Wastewater treatment plant.....	235,675
Water-Washington Street water main.....	154,587
Street reconstruction.....	2,000,000
Water plant and system upgrades.....	1,155,255
Water distribution system improvement and construction	1,500,000
Water main replacement.....	5,500,000
Winthrop school feasibility study.....	841,420
Total.....	\$ 15,566,483

Changes in Long-term Liabilities

During the year ended June 30, 2019, the following changes occurred in long-term liabilities:

	Beginning Balance (As Revised)	Bonds and Notes Issued	Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Governmental Activities:							
Long-term bonds payable.....	\$ 15,675,595	\$ -	\$ (3,632,265)	\$ -	\$ -	\$ 12,043,330	\$ 3,717,865
Capital lease obligations.....	1,292,773	-	-	-	(370,963)	921,810	375,717
Compensated absences.....	1,202,760	-	-	1,036,398	(1,051,599)	1,187,559	1,029,235
Net pension liability.....	31,629,263	-	-	4,339,249	(121,907)	35,846,605	-
Net other postemployment benefits.....	22,601,973	-	-	3,543,314	(2,806,076)	23,339,211	-
Total governmental activity long-term liabilities.....	\$ 72,402,364	\$ -	\$ (3,632,265)	\$ 8,918,961	\$ (4,350,545)	\$ 73,338,515	\$ 5,122,817
Business-Type Activities:							
Long-term bonds payable.....	\$ 16,368,950	\$ -	\$ (1,551,610)	\$ -	\$ -	\$ 14,817,340	\$ 1,361,120
Compensated absences.....	322,144	-	-	200,080	(133,257)	388,967	154,165
Net pension liability.....	7,089,336	-	-	801,713	(467,366)	7,423,683	-
Net other postemployment benefits.....	606,066	-	-	206,217	(439,220)	373,063	(197,042)
Total business-type activity long-term liabilities.....	\$ 24,386,496	\$ -	\$ (1,551,610)	\$ 1,208,010	\$ (1,039,843)	\$ 23,003,053	\$ 1,318,243

Long-term liabilities related to both governmental and business-type activities are normally paid from the General Fund and the Enterprise Funds, respectively.

NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town classifies fund balances according to the constraints imposed on the use of the resources. There are two major types of fund balances, which are nonspendable and spendable.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable. In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- **Restricted:** fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- **Committed:** fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- **Assigned:** fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- **Unassigned:** fund balance of the general fund that is not constrained for any particular purpose.

The Town has classified its governmental fund balances with the following hierarchy.

	General	Feoffee's Trust	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:				
Nonspendable:				
Permanent fund principal..... \$	-	\$ 25,245,877	\$ 827,537	\$ 26,073,414
Restricted for:				
Feoffee's Trust.....	-	6,509,523	-	6,509,523
Town revolving funds.....	-	-	356,014	356,014
Town gift funds.....	-	-	351,211	351,211
Town grant funds.....	-	-	563,056	563,056
Town receipts reserved.....	-	-	316,328	316,328
Other Town special revenue.....	-	-	32,616	32,616
School gift funds.....	-	-	1,257,099	1,257,099
School federal grant funds.....	-	-	3,720	3,720
School revolving funds.....	-	-	3,090,293	3,090,293
Affordable housing.....	-	-	332,368	332,368
Town capital projects.....	-	-	1,947,347	1,947,347
Land acquisition.....	-	-	55,919	55,919
Expendable trust fund.....	-	-	1,197,619	1,197,619
Assigned to:				
Encumbrances:				
General government.....	3,996	-	-	3,996
Finance.....	6,823	-	-	6,823
Public safety.....	467	-	-	467
Education.....	427,517	-	-	427,517
Public works.....	450,874	-	-	450,874
Planning and development.....	6,046	-	-	6,046
Code enforcement.....	222	-	-	222
Employee benefits.....	18,500	-	-	18,500
Debt interest.....	86,053	-	-	86,053
Free cash used for subsequent year budget.....	250,000	-	-	250,000
Unassigned.....	7,619,710	-	(718,702)	6,901,008
Total Fund Balances..... \$	<u>8,870,208</u>	<u>\$ 31,755,400</u>	<u>\$ 9,612,425</u>	<u>\$ 50,238,033</u>

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes on an as needed basis. The creation of a Stabilization fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any changes to the purpose of the fund, along with any additions to or appropriations from the fund, require a two-thirds vote of the legislative body. The stabilization fund balance can be used for general and/or capital purposes upon approval of Town Meeting. Additions to and withdrawals from the funds can only be made upon Town Meeting approval. In accordance with the Massachusetts General Law the Town has established a general, capital, school stabilization fund, and

special education reserve. In accordance with GASB 54, the stabilization funds have been reported in the general fund as unassigned. The balances of the general, capital, school stabilization fund, and special education reserve as of June 30, 2019, are \$1,897,253; \$269; \$2,578,592; and \$269,521 respectively.

NOTE 10 – RISK FINANCING

The Town is exposed to various risks of loss related to tort; theft of, damage to and the destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The Town participates in premium-based health care and workers' compensation plans for its employees. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town is self-insured for compensation due to police officers and firefighters injured on duty. These activities are accounted for in the Town's general fund. Any liability for police officers and firefighters injured on duty as of June 30, 2019, is considered to be immaterial for the Town's financial statements.

NOTE 11 – PENSION PLAN

Plan Descriptions

The Town is a member of the Essex Regional Retirement System (ERRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 47 member units. The system is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System issues a publicly available audited financial report. That report may be obtained by contacting the System located at 491 Maple Street, Danvers, Massachusetts, 01923 or by visiting www.essexregional.com or www.mass.gov/perac.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting <http://www.mass.gov/osc/publications-and-reports/financial-reports/>.

Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2018. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$5,119,440 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$50,519,698 as of the measurement date.

Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the ERRS a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution for the year ended December 31, 2018, was \$3,422,787. The actual contribution totaled \$3,433,989 and was 23.82% of covered payroll, the required contribution was actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The actual contribution included pension reimbursements from federal grants received by the Town.

Pension Liabilities

At June 30, 2019, the Town reported a liability of \$43,270,288 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2018, the Town's proportion was 10.242%, which decreased from its 10.288% proportion measured at December 31, 2017.

Pension Expense

For the year ended June 30, 2019, the Town recognized a pension expense of \$4,525,437. At June 30, 2019, the Town reported deferred outflows of resources related to pensions of \$4,519,561, from the difference between projected and actual investment earnings and changes of assumptions and deferred inflows of resources related to pensions of \$1,429,431, from the differences between expected and actual experience and changes in proportion and differences between employer contributions and the proportionate share of contributions.

The balances of deferred outflows/ (inflows) of resources related to pension at June 30, 2019, consist of the following:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ -	\$ (375,299)	\$ (375,299)
Difference between projected and actual earnings, net.....	2,225,553	-	2,225,553
Changes in assumptions.....	2,294,008	-	2,294,008
Changes in proportion and proportionate share of contributions...	-	(1,054,132)	(1,054,132)
Total deferred outflows/(inflows) of resources.....	\$ 4,519,561	\$ (1,429,431)	\$ 3,090,130

The Town's deferred outflows/ (inflows) of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020.....	\$ 1,041,715
2021.....	562,879
2022.....	591,825
2023.....	893,711
Total.....	\$ 3,090,130

Actuarial Assumptions

The total pension liability in the January 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement date that was updated to December 31, 2018.

Valuation date.....	January 1, 2018
Salary increases.....	Based on years of service, ranging from 7.50% at 0 years of service decreasing to 3.75% after 5 years of service.
Net investment return/ Discount rate.....	7.50%
Inflation rate.....	2.75%
Cost of living adjustments.....	3% of first 14,000.

Mortality rates:

Pre-retirement.....	RP-2000 Employee Mortality Table projected generationally with Scale BB.
Healthy retiree.....	RP-2000 Healthy Annuitant Mortality Table projected generationally with Scale BB.
Disabled retiree.....	RP-2000 Healthy Annuitant Mortality Table, set forward two years projected generationally with Scale BB.

Investment Policy

The pension plan’s policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and risk margin. The System’s expected future real rate of return, after deducting inflation, but before investment expense, used in the derivation of the long-term investment rate of return assumption as of December 31, 2018, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity.....	21.00%	6.16%
International developed markets equity.....	13.00%	6.69%
International emerging markets equity.....	5.00%	9.47%
Core fixed income.....	15.00%	1.89%
High-yield fixed income.....	8.00%	4.00%
Real estate.....	10.00%	4.58%
Commodities.....	4.00%	4.77%
Hedge fund, GTAA, Risk parity.....	11.00%	3.68%
Private equity.....	13.00%	10.00%
Total.....	100.00%	

Rate of Return

For the year ended December 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -2.43%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability, calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current Discount (7.50%)	1% Increase (8.50%)
	<u> </u>	<u> </u>	<u> </u>
The Town's proportionate share of the net pension liability..... \$	53,495,595	\$ 43,270,288	\$ 34,667,526
ERRS total net pension liability..... \$	<u>522,299,488</u>	<u>\$ 422,465,618</u>	<u>\$ 338,473,321</u>

Changes in Assumptions and Plan Provisions

There were no assumption changes or plan provision changes that impacted the results of the most recent actuarial valuation.

NOTE 12 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The Town of Ipswich administers a single-employer defined benefit healthcare plan (“the Retiree Health Plan”). The plan provides health, dental and life insurance for eligible retirees and their spouses through a single-employer defined Other Postemployment Benefit (OPEB) plan. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

Summary of Significant Accounting Policies – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

Funding Policy – The contribution requirements of plan members and the Town are established and may be amended by the Town. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50 percent of the cost of current-year premiums for health and life insurance for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 50 percent of their

premium costs for health and life insurance and all of the premiums related to dental insurance. For 2019, the Town’s age-adjusted contribution to the plan totaled \$1.5 million. For the year ended June 30, 2019, the Town’s average contribution rate was 5.21% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish a postemployment benefit trust fund and to enable the Town to raise taxes necessary to begin pre-funding its OPEB liabilities. The Town has named the Health Care Security Board of Trustees (HCSBT) as Trustees of the OPEB Fund and as such has authorized the OPEB Trust Funds to be invested entirely in the State Retirement Benefits Trust Fund (SRBT Fund). Massachusetts General Law directs the HCSBT to invest the SRBT Fund in the Pension Reserves Investment Trust (PRIT) Fund. The Trustees have adopted a trust agreement detailing their duties and responsibilities as Trustees. The PRIT Fund is subject to oversight by the Pension Reserves Investment Management Board (PRIM) Board. A nine member Board of Trustees governs the PRIM Board. The Board of Trustees has the authority to employ an Executive Director, outside investment managers, custodians, consultants, and others as it deems necessary to formulate policies and procedures and to take such other actions as necessary and appropriate to manage the assets of the PRIT Fund.

During 2019, the Town pre-funded future OPEB liabilities totaling approximately \$385,722 by contributing funds to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2019, the balance of this fund totaled \$5.1 million. The Town has adopted a policy of pre-funding future OPEB liabilities which includes 3 tiers of funding; (1) The Town contributes 0.25% of the total annual salaries of the prior fiscal year to the OPEB Fund through the annual operating budget; (2) The Town will appropriate 25% of the certified free cash of any fiscal year in excess of \$1 million to the OPEB Fund; and (3) once the Town’s pension liability is fully funded, which is currently estimated to be between 2035 and 2040, the funds previously appropriated to the Essex Regional Retirement System to fund the unfunded pension liability would be directed to the OPEB Trust Fund. This policy is adopted by and may be amended at any time by the Town’s Select Board.

Plan Membership – The following table represents the Plan’s membership at June 30, 2019:

Active members.....	458
Retirees/Disabled & Dependents.....	<u>283</u>
 Total.....	 <u><u>741</u></u>

Components of OPEB Liability – The following table represents the components of the Plan’s OPEB liability as of June 30, 2019:

Total OPEB liability.....	\$ 28,789,306
Less: OPEB plan's fiduciary net position.....	<u>(5,077,032)</u>
 Net OPEB liability.....	 <u><u>\$ 23,712,274</u></u>
 The OPEB plan's fiduciary net position as a percentage of the total OPEB liability.....	 17.64%

Significant Actuarial Methods and Assumptions – The total OPEB liability in the July 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement date that was updated to June 30, 2019, to be in accordance with GASB Statement #74 and GASB Statement #75:

Valuation date.....	Actuarially determined contribution was calculated as of July 1, 2017.
Actuarial cost method.....	Individual entry age normal.
Asset-valuation method.....	Market value of assets as of the measurement date, June 30, 2019.
Investment Rate of Return.....	7.04%, net of OPEB plan investment expense, including inflation.
Municipal bond rate.....	2.79% as of June 30, 2019 (Source: S&P Municipal Bond 20-Year High Grade Index - SAPIHG)
Single equivalent discount rate.....	7.00%, net of OPEB plan investment expense, including inflation.
Medical inflation rate.....	5.00%
Inflation.....	2.75% as of June 30, 2019, and for future periods.
Salary increases.....	3.00% annually as of June 30, 2019, and for future periods.
Cost of living adjustments.....	Not applicable.
Pre-retirement mortality.....	RP-2000 Employees Mortality Table projected generationally with Scale BB and a base year 2009 for males and females.
Post-retirement mortality.....	RP-2000 Healthy Annuitant Mortality Table projected generationally with Scale BB and a base year 2009 for males and females.
Disabled mortality.....	RP-2000 Healthy Annuitant Table projected generationally with Scale BB and a base year 2012 for males and females.

Rate of Return – For the year ended June 30, 2019, the annual money-weighted rate of return on OPEB plan investments was 5.71%. The money-weighted rate of return expresses investment performance, net of OPEB plan investments expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The Plan's expected future real rate of return of 4.79% is added to the expected inflation of 2.75% to produce the long-term expected nominal rate of return of 7.54%. Best estimates of geometric real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2019, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity - Large cap.....	14.50%	4.00%
Domestic equity - Small/Mid cap.....	3.50%	6.00%
International equity - Developed market.....	16.00%	4.50%
International equity - Emerging market.....	6.00%	7.00%
Domestic fixed income.....	20.00%	2.00%
International fixed income.....	3.00%	3.00%
Alternatives.....	23.00%	6.50%
Real estate.....	14.00%	6.25%
Total.....	100.00%	

Discount rate – The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2019, measurement date. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan's funding policy.

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan	
		Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at June 30, 2018.....	\$ 27,199,185	\$ 4,434,994	\$ 22,764,191
Changes for the year:			
Service cost.....	813,439	-	813,439
Interest.....	1,921,495	-	1,921,495
Net investment income.....	-	256,316	(256,316)
Employer contributions to Trust.....	-	1,530,535	(1,530,535)
Benefit payments withdrawn from Trust.....	-	(1,144,813)	1,144,813
Benefit payments.....	(1,144,813)	-	(1,144,813)
Net change.....	1,590,121	642,038	948,083
Balances at June 30, 2019.....	\$ 28,789,306	\$ 5,077,032	\$ 23,712,274

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate – The following table presents the net other postemployment benefit liability, calculated using the discount rate of 7.00%, as well as what the net other postemployment benefit liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current discount rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net OPEB liability.....	\$ 27,594,915	\$ 23,712,274	\$ 19,829,633

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following table presents the net other postemployment benefit liability, calculated using the current healthcare trend rate of 5.00%, as well as what the net other postemployment benefit liability would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	1% Decrease	Current Trend	1% Increase
Net OPEB liability.....	\$ 16,772,396	\$ 23,712,274	\$ 32,307,861

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the financial reporting year ended June 30, 2019, the Town recognized OPEB expense of \$2,664,745 and the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferred Category	Deferred Outflows of Resources	Deferred Inflows of Resources	Total
Differences between expected and actual experience.....	\$ 1,128,537	\$ -	\$ 1,128,537
Difference between projected and actual earnings, net.....	-	(43,751)	(43,751)
Total deferred outflows/(inflows) of resources.....	\$ 1,128,537	\$ (43,751)	\$ 1,084,786

Amounts reported as deferred outflows/ (inflows) of resources related to OPEB being amortized will be recognized in OPEB expense as follows:

Year ended June 30:	
<hr/>	
2020.....	\$ 255,383
2021.....	255,383
2022.....	255,382
2023.....	288,433
Thereafter.....	<u>30,205</u>
 Total.....	 \$ <u>1,084,786</u>

Changes in Assumptions and Plan Provisions

There were no assumption changes or plan provision changes that impacted the results of the most recent actuarial valuation.

NOTE 13 – COMMITMENTS AND CONTINGENCIES

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* through June 30, 2019, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending against the Town. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2019, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2019.

NOTE 14 – FEOFFEE’S TRUST

The bequest of a land area known as “Little Neck” in Ipswich in 1660 by William Paine established a Trust with the purpose of supporting the Ipswich Public Schools by making distributions to the Ipswich Public Schools for educational uses. Revisions to the governance structure and administrative requirements applicable to the Trust were approved by the courts in December 2011 allowing for the sale of the property and creating a new Trust with the proceeds of the sale, which would become effective upon the filing of a master deed.

In August 2012, the sales of the land parcels on Little Neck were completed. The closings included land sales, conversion of cottages and land to condominium units, filing of the master deed and the reconstruction of the Trust to which William Paine donated the land in 1660. As a result, a new trustee governing board (known as the New Feoffees) is now in place. Two community members were appointed each of the School Committee, Finance Committee and the Select Board, and a seventh was appointed by the old Feoffees.

In accordance with the new trust agreement, the first payment plus accrued interest was received by the schools in 2013. The new trust agreement also stipulates that the Town will receive annual payments, as determined by the Trust, thereafter. These payments plus interest have been recorded in the nonmajor governmental funds where the Town has established a fund to be used by the School Department in accordance with the Trust agreement.

In accordance with the new trust, the “Feoffees of the Grammar School in the Town of Ipswich Trust”, is a public body and an agency of the Town of the Town of Ipswich, Massachusetts. Accordingly, the Town has reported the new Feoffees trust as a major governmental fund in the fund based financial statements. As of June 30, 2019, the new trust reported a balance of \$31.8 million which is held in investments and mortgages and loans on the properties.

NOTE 15 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through September 19, 2019, which is the date the financial statements were available to be issued.

NOTE 16 – REVISION OF NET POSITION PREVIOUSLY REPORTED

Beginning net position of governmental activities, business-type activities and each applicable enterprise fund has been revised to reflect the updated measurement date of the net OPEB liability to the current year end. Accordingly, the beginning net position was updated to bring the measurement date from June 30, 2017 to June 30, 2018. The revised balances are summarized in the following table:

	06/30/2018 Previously Reported Balances	Update of OPEB Measurement Date	06/30/2018 Revised Balances
Government-Wide Financial Statements			
Governmental activities.....	\$ 52,363,664	\$ (1,374,761)	\$ 50,988,903
Business-type activities.....	<u>23,750,504</u>	<u>191,388</u>	<u>23,941,892</u>
Total.....	<u>\$ 76,114,168</u>	<u>\$ (1,183,373)</u>	<u>\$ 74,930,795</u>
Business-type Activities - Enterprise Funds			
Water enterprise fund.....	\$ 10,155,093	\$ (89,459)	\$ 10,065,634
Wastewater enterprise fund.....	6,205,659	(4,678)	6,200,981
Solid waste and recycling enterprise fund.....	33,970	-	33,970
Municipal light enterprise fund.....	<u>7,355,782</u>	<u>285,525</u>	<u>7,641,307</u>
Total.....	<u>\$ 23,750,504</u>	<u>\$ 191,388</u>	<u>\$ 23,941,892</u>

NOTE 17 – FUTURE IMPLEMENTATION OF GASB PRONOUNCEMENTS

During 2019, the following GASB pronouncements were implemented:

- GASB Statement #83, *Certain Asset Retirement Obligations*. This pronouncement did not impact the basic financial statements.
- GASB Statement #88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued Statement #84, *Fiduciary Activities*, which is required to be implemented in 2020.
- The GASB issued Statement #87, *Leases*, which is required to be implemented in 2021.
- The GASB issued Statement #89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which is required to be implemented in 2021.
- The GASB issued Statement #90, *Majority Equity Interests – an amendment of GASB Statements #14 and #61*, which is required to be implemented in 2020.
- The GASB issued Statement #91, *Conduit Debt Obligations*, which is required to be implemented in 2022.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

***Notes to Basic Financial Statements –
Ipswich Municipal Light Department***

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**1. Reporting Entity**

The Ipswich Municipal Light Department (the “Department”) is a department of the Town of Ipswich, Massachusetts (the “Town”) and is reported as an enterprise (proprietary) fund in the Town’s basic financial statements. The Department is governed by the Ipswich Municipal Light Commissioners (the “Commissioners”) who appoint a manager of municipal lighting who shall, under the direction of the Commissioners, have full charge of the operation and management of the Department.

2. Regulation, Rates, and Basis of Accounting

The Department is under the charge and control of the Commissioners in accordance with Chapter 164, Section 55 of the Massachusetts General Laws (MGL). Electric rates may be changed once every three months. Rate schedules are filed with the Massachusetts Department of Public Utilities (DPU), formerly known as the Department of Telecommunications and Energy. While the DPU exercises general supervisory authority over the Department, rates are not subject to DPU approval. Pursuant to Chapter 164, Section 58 of the MGL, rates must be set such that annual net earnings from operations do not exceed 8% of the cost of the utility plant after repayment of operating expenses, interest on outstanding debt, the requirements of any serial debt and depreciation. Excess revenues are required to be refunded to the customers.

The Department uses the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

3. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

4. Utility Plant

The statutory provision for depreciation of the utility plant is computed on the straight-line method at 3% of the cost of plant in service at the beginning of the year, exclusive of land and land rights. Therefore, no depreciation is taken in the year of plant additions. MGL stipulates that the Department may change from the statutory depreciation rate up to 5% only with the approval of the DPU. The Department has been granted the approval to increase the depreciation rate but has used the statutory rate of 3%. Overall, these rates of depreciation approximate US GAAP.

Pursuant to MGL, cash is transferred to the Depreciation Fund in an amount equal to the annual provision for depreciation. The Depreciation Fund may only be used for replacements, additions to the utility plant in service and related debt service.

Costs related to issuance of bonds to finance utility plant have been capitalized and are being amortized over the life of the bonds.

5. Cash and Cash Equivalents

For purpose of the statement of cash flows, the Department considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

6. Revenues

Revenues from the sale of electricity are recorded on the basis of bills rendered from monthly meter readings. The revenues are based on rates established by the Department, which are applied to customers' consumption of electricity.

7. Inventory

Materials, supplies and fuel oil inventory are carried at the lower of cost or market, determined by the first-in, first-out method.

8. Provision for Payment to the Town of Ipswich in Lieu of Taxes

The Department contributed \$323,126 to the Town of Ipswich in lieu of taxes. All contributions to the Town are voted by the Commissioners.

9. Purchased Power Working Capital and Prepayments

Purchased power working capital is a deposit held by the Department's power supplier, Massachusetts Municipal Wholesale Electric Company (MMWEC). A fixed amount of working capital based on the Department's annual power purchases is required to be held on deposit with MMWEC for the purpose of paying the Department's power obligations as they become due. Working capital on deposit with MMWEC is replenished monthly. A credit for interest earned on deposits is applied to monthly billings and is recorded as revenue. Working capital on deposit with MMWEC at June 30, 2019, totaled \$1,458,699.

In addition to the working capital deposit, the Department also has made other power supply related prepayments totaling approximately \$178,000.

10. Deferred Charges

The Department has a fuel cost adjustment clause pursuant to which increased fuel costs (fuel costs in excess of amounts recovered through base rates) are billable to customers. The Department records estimated unbilled fuel adjustment charge revenue at the end of accounting periods. There were no unbilled fuel costs at June 30, 2019.

NOTE B – DEPOSITS

The Department's operating cash is deposited with the Town's Treasurer who commingles it with other Town funds. The Town Treasurer maintains separate bank accounts for the Department's Depreciation Fund, Rate Stabilization Fund, Customer Deposits payable, and the Conservation Fund.

The municipal finance laws of the commonwealth authorize the Town to invest temporarily idle cash in bank term deposits and certificates of deposits, and treasury and agency obligations of the United States government, with maturities of one year or less; U.S. treasury or agency repurchase agreements with maturities of not more than 90 days; money market accounts; and state treasurer's investment pool – the Massachusetts Municipal Depository Trust (MMDT).

Deposits – Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the Town’s deposits may not be recovered. The Town does have a policy for custodial credit risk that all deposits be held in the name of the Town or in the Town’s federal tax identification number. As of June 30, 2019, the Department’s bank balance was covered by Federal Depository Insurance and by the Depositors Insurance Fund.

NOTE C – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Municipal Light:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 22,976	\$ -	\$ -	\$ 22,976
<u>Capital assets being depreciated:</u>				
Production plant.....	8,667,318	75,947	-	8,743,265
Transmission plant.....	1,943,867	2,622	-	1,946,489
Distribution plant.....	19,111,080	577,549	(538,034)	19,150,595
General plant.....	2,772,086	150,028	-	2,922,114
Total capital assets being depreciated.....	<u>32,494,351</u>	<u>806,146</u>	<u>(538,034)</u>	<u>32,762,463</u>
<u>Less accumulated depreciation for:</u>				
Production plant.....	(5,896,932)	(272,773)	-	(6,169,705)
Transmission plant.....	(914,227)	(58,754)	-	(972,981)
Distribution plant.....	(9,534,293)	(569,781)	538,034	(9,566,040)
General plant.....	(1,784,526)	(86,647)	-	(1,871,173)
Total accumulated depreciation.....	<u>(18,129,978)</u>	<u>(987,955)</u>	<u>538,034</u>	<u>(18,579,899)</u>
Total capital assets being depreciated, net.....	<u>14,364,373</u>	<u>(181,809)</u>	<u>-</u>	<u>14,182,564</u>
Total municipal light activities capital assets, net....	<u>\$ 14,387,349</u>	<u>\$ (181,809)</u>	<u>\$ -</u>	<u>\$ 14,205,540</u>

NOTE D – DEPRECIATION FUND

Pursuant to the provisions of the MGL, cash in an amount equivalent to the annual depreciation expense is transferred from unrestricted funds to the depreciation fund. Interest earned on the balance of the fund must also remain in the fund. Such cash may be used for the cost of plant, nuclear decommissioning costs, the costs of contractual commitments, and deferred costs related to such commitments which the Commissioners determine are above market value.

NOTE E – RATE STABILIZATION FUND

The Department has established a stabilization fund for the purpose of minimizing exposure to rate fluctuations. Additionally, the fund may be used to help the Department maintain a competitive position in the marketplace or for other unexpected costs. The balance of the fund at June 30, 2019, was \$1,213,969 and is reported as restricted net position in the Statement of Net Position.

NOTE F – PENSION PLAN

Employees of the Department participate in the Essex Regional Retirement System (the System) through the Town. The Town allocates a portion of its obligation to the Department based on the relative number of participants and the amount of payroll. Total contributions by the department to the system totaled \$284,434 for the year ended June 30, 2019, which represents approximately 8.31% of the System’s assessment to the Town.

At June 30, 2019, the Department reported a liability of \$3,595,036 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018. Accordingly, update procedures were used to roll forward the total pension liability to the measurement date. The Department’s proportion of the net pension liability was based on a projection of the Department’s long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2018, the Department’s proportion was 8.31% of the Town’s 10.242% overall percentage. The Town’s proportion decreased from 10.288% at December 31, 2017, to 10.242% at December 31, 2018.

For the year ended June 30, 2019, the Department recognized a pension expense of \$375,988. At June 30, 2019, the Department reported deferred outflows of resources related to pensions of \$375,500 and deferred inflows of resources related to pensions of \$118,762.

NOTE G – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

The following schedule represents the components of the Department’s net other postemployment benefits (OPEB) liability as of June 30, 2019.

Total OPEB liability.....	\$	1,672,981
Less: OPEB plan's fiduciary net position.....		<u>(1,193,697)</u>
Net OPEB liability.....	\$	<u><u>479,284</u></u>

Please refer back to Note 12 for the Town-wide disclosures relating to OPEB.

NOTE H – LONG TERM DEBT

Details relating to the Department’s outstanding indebtedness at June 30, 2019, are as follows:

Project	Maturities Through	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2019
Municipal Light Projects				
Electric Substation and System Improvements 2008....	2028	\$ 6,000,000	2.00 - 3.00	\$ 2,700,000
Electric Substation and System Improvements 2010....	2025	600,000	2.00 - 3.00	240,000
Wind Turbine.....	2030	2,642,000	2.00 - 3.00	<u>1,510,000</u>
Total Municipal Light Enterprise.....				<u><u>\$ 4,450,000</u></u>

Debt service requirements for principal and interest for the Department’s bonds payable in future years are as follows:

Year	Principal	Interest	Total
2020.....	\$ 480,000	\$ 175,976	\$ 655,976
2021.....	480,000	154,976	634,976
2022.....	480,000	134,676	614,676
2023.....	480,000	117,126	597,126
2024.....	480,000	99,526	579,526
2025.....	480,000	81,750	561,750
2026.....	440,000	63,350	503,350
2027.....	440,000	45,800	485,800
2028.....	440,000	27,900	467,900
2029.....	140,000	10,000	150,000
2030.....	110,000	4,400	114,400
Total.....	\$ <u>4,450,000</u>	\$ <u>915,480</u>	\$ <u>5,365,480</u>

NOTE I – RELATED PARTY TRANSACTIONS

The Department pays the Town annually an in-lieu of tax payment at a rate of \$.002953 per kilowatt sold annually. In addition to the in-lieu of tax payment the Department subsidizes the cost of street lighting to the Town. Additionally, the Town allocates expenses to the Department for various services during the year and the Department provides services and materials to the Town without reimbursement. Amounts included in expenses for the year ended June 30, 2019, under these arrangements are as follows:

Payment in lieu of taxes.....	\$ 323,126
Subsidized street lighting maintenance.....	18,730
Town salaries paid by the Department.....	95,914
Non-reimbursed services and materials provided to the Town.....	<u>22,107</u>
Total.....	<u>\$ 459,877</u>

The Department bills Town departments for electric light usage. The amount included in revenue under this arrangement was \$863,044 for the year ended June 30, 2019, and all amounts were paid prior to year-end. The Ipswich Water Department (the Water Department) shares office space in the Department’s building. Costs are not billed to the Water Department. Management has determined that the associated expenses are not significant and, therefore, has not assessed the Water Department fees for occupancy related costs.

NOTE J – MMWEC PARTICIPATION

The Town of Ipswich, acting through its Light Department, is a Participant in certain Projects of the Massachusetts Municipal Wholesale Electric Company (MMWEC).

MMWEC is a public corporation and a political subdivision of the Commonwealth of Massachusetts, created as a means to develop a bulk power supply for its Members and other utilities. MMWEC is authorized to construct, own or purchase ownership interests in, and to issue revenue bonds to finance, electric facilities (Projects). MMWEC has acquired ownership interests in electric facilities operated by other entities and also owns and operates its own electric facilities. MMWEC sells all of the capability (Project Capability) of each of its Projects to

its Members and other utilities (Project Participants) under Power Sales Agreements (PSAs). Among other things, the PSAs require each Project Participant to pay its pro rata share of MMWEC's costs related to the Project, which costs include debt service on the revenue bonds issued by MMWEC to finance the Project, plus 10% of MMWEC's debt service to be paid into a Reserve and Contingency Fund. In addition, should a Project Participant fail to make any payment when due, other Project Participants of that Project may be required to increase (step-up) their payments and correspondingly their Participant's share of that Project's Project Capability to an additional amount not to exceed 25% of their original Participant's share of that Project's Project Capability. Project Participants have covenanted to fix, revise and collect rates at least sufficient to meet their obligations under the PSAs.

NOTE K – BERKSHIRE WIND COOPERATIVE CORPORATION

The Ipswich Municipal Light Department (Department) is a Member of the Berkshire Wind Cooperative Corporation (Cooperative).

The Cooperative is organized under Chapters 157 and 164: Section 47C of the State of Massachusetts Statutes and constitutes a municipal lighting plant cooperative. The Cooperative was formed by Massachusetts Municipal Wholesale Electric Company (MMWEC) and 14 Municipal Light Departments (Members) for the purpose of financing, owning, constructing and operating wind generation facilities located on Brodie Mountain in the towns of Hancock and Lanesborough, Massachusetts (Berkshire Wind Facility).

The Cooperative provides wind energy to MMWEC pursuant to the Berkshire Wind Power Purchase Agreement dated May 21, 2008 between MMWEC and the Cooperative. Under this agreement, MMWEC entered into a Power Sales Contract with the Cooperative pursuant to which MMWEC has agreed to purchase 100% of the capacity and energy output and, to the extent uncommitted to any third party under existing agreements, associated environmental energy attributes of a wind power generating facility to be owned, constructed and operated by the Cooperative at the Berkshire Wind Facility.

MMWEC sells all of the capability of the Berkshire Wind Facility (Capability) to the Members of the Cooperative (Members) under Power Purchase Agreements (PPAs). Among other things, the PPAs require each Cooperative Member to pay its *pro rata* share of the costs related to the Berkshire Wind Facility, which costs include debt service on the bonds issued by the Cooperative to finance the Berkshire Wind Facility, plus 10% of the debt service to be paid into a Reserve and Contingency Fund. In addition, should a Cooperative Member fail to make any payment when due, other Cooperative Members may be required to increase (step-up) their payments and correspondingly their share of the Capability to an additional amount.

The Cooperative has issued revenue bonds, which are payable solely from, and secured solely by, the revenues derived from the Berkshire Wind Facility. The revenues are used solely to provide for the payment of any bond issue relating to the Berkshire Wind Facility and to pay the Cooperative's cost of owning and operating the Berkshire Wind Facility.

The Ipswich Municipal Light Department has entered into a PPA with the Berkshire Wind Cooperative Corporation. Under the PPA, the Department is required to make certain payments to the Cooperative. Under the PPA, each Participant is unconditionally obligated to make all payments due to the Berkshire Wind Cooperative Corporation, whether or not the Berkshire Wind Facility is completed or operating, and notwithstanding the suspension or interruption of the output of the Berkshire Wind Facility. In addition, under the PPA, the Department is required to pay to the Cooperative its share of the Operation and Maintenance (O&M) costs of the Berkshire Wind Facility.

As of June 30, 2019, total capital expenditures for the Berkshire Wind Facility amounted to \$67,227,000 of which \$5,897,000, presents the amount associated with the Department's share of the Capability of the Berkshire Wind

Facility of which it is a Member, although such amount is not allocated to the Department. The Cooperative's debt outstanding for the Berkshire Wind Facility includes bonds totaling \$54,955,000 of which \$3,764,000 is associated with the Department's share of Capability of the Berkshire Wind Facility of which it is a Member, although such amount is not allocated to the Department. As of June 30, 2019, the Cooperative's total future debt service requirement on outstanding bonds issued for the Projects is \$73,316,000 of which \$7,515,000 is anticipated to be billed to the Department in the future.

The estimated aggregate amount of the Ipswich Municipal Light Department required payments under the PSA, exclusive of the Reserve and Contingency Fund billings, to the Cooperative at June 30, 2019, and estimated for future years is shown below:

2019.....	\$	521,000
2020.....		503,000
2021.....		503,000
2022.....		503,000
2023.....		502,000
2024-2028.....		2,508,000
2029-2030.....		<u>2,475,000</u>
Total.....	\$	<u><u>7,515,000</u></u>

NOTE L – COMMITMENTS AND CONTINGENCIES

MMWEC issued separate issues of revenue bonds for each of its eight Projects, which are payable solely from, and secured solely by, the revenues derived from the Project to which the bonds relate, plus available funds pledged under MMWEC's Amended and Restated General Bond Resolution (GBR) with respect to the bonds of that Project. As of July 1, 2019 there are no Revenue Bonds outstanding.

MMWEC operates the Stony Brook Intermediate Project and the Stony Brook Peaking Project, both fossil-fueled power plants. MMWEC has a 4.8% ownership interest in the Millstone Unit 3 nuclear unit, operated by Dominion Nuclear Connecticut, Inc., the majority owner and an 11.6% ownership interest in the Seabrook Station nuclear generating unit operated by NextEra Energy Seabrook, LLC, the majority owner. The operating license for the Millstone Unit 3 nuclear unit extends to November 25, 2045. The operating license for Seabrook Station extends to March 15, 2050.

Pursuant to the PSAs, the MMWEC Seabrook and Millstone Project Participants are liable for their proportionate share of the costs associated with decommissioning the plants, which costs are being funded through monthly Project billings. Also, the Project Participants are liable for their proportionate share of the uninsured costs of a nuclear incident that might be imposed under the Price-Anderson Act (Act). Originally enacted in 1957, the Act has been renewed several times. In July 2005, as part of the Energy Policy Act of 2005, Congress extended the Act until the end of 2025.

Ipswich Municipal Electric Department has entered into PSAs and PPAs with MMWEC. Under both the PSAs and PPAs, the Department is required to make certain payments to MMWEC payable solely from Municipal Light Department revenues. Under the PSAs, each Participant is unconditionally obligated to make payments due to MMWEC whether or not the Project(s) is completed or operating and notwithstanding the suspension or interruption of the output of the Project(s).

MMWEC is involved in various legal actions. In the opinion of management, the outcome of such litigation or claims will not have a material adverse effect on the financial position of the company.

As of June 30, 2019, capital expenditures amounted \$1,420,990,000, of which \$10,708,000 represents the amount associated with the Department's Project Capability. As of June 30, 2019, Operation and Maintenance (O&M) cost of the projects amounted \$77,668,000 of which \$622,000 represent the amount associated with the Department's Project Capability.

NOTE M – REVISION OF NET POSITION

The Department's beginning net position has been revised to reflect the updated measurement date of the net OPEB liability to the current year end. Accordingly, the beginning net position was revised from \$7,355,782 previously reported to \$7,641,307 to update the measurement date from June 30, 2017 to June 30, 2018.

Required Supplementary Information

General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the Town. It is used to account for all of the Town's financial resources, except those required to be accounted for in another fund.

GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2019

	Budgeted Amounts				Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
	Amounts Carried Forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget			
REVENUES:							
Real estate and personal property taxes, net of tax refunds.....	\$ -	\$ 41,104,041	\$ 41,104,041	\$ 41,185,370	\$ 41,299,209	\$ -	\$ 113,839
Tax liens.....	-	-	-	-	137,771	-	137,771
Motor vehicle and other excise taxes.....	-	2,015,000	2,015,000	2,015,000	2,224,376	-	209,376
Meals tax.....	-	230,000	230,000	230,000	256,458	-	26,458
Charges for services.....	-	25,000	25,000	25,000	25,238	-	238
Penalties and interest on taxes.....	-	155,000	155,000	155,000	167,727	-	12,727
Payments in lieu of taxes.....	-	485,000	485,000	485,000	493,422	-	8,422
Licenses and permits.....	-	689,500	689,500	689,500	811,782	-	122,282
Fines and forfeitures.....	-	43,000	43,000	43,000	50,548	-	7,548
Intergovernmental - state aid.....	-	5,579,822	5,579,822	5,579,822	5,566,269	-	(13,553)
Intergovernmental - School Building Authority.....	-	1,389,800	1,389,800	1,389,800	1,389,800	-	-
Departmental and other.....	-	453,000	453,000	453,000	641,595	-	188,595
Investment income.....	-	55,000	55,000	55,000	225,201	-	170,201
TOTAL REVENUES.....	-	52,224,163	52,224,163	52,305,492	53,289,396	-	983,904
EXPENDITURES:							
Current:							
General government.....	3,678	645,834	649,512	710,268	642,448	3,996	63,824
Finance.....	6,878	1,232,606	1,239,484	1,242,760	1,204,481	6,823	31,456
Public safety.....	16,345	5,289,827	5,306,172	5,404,898	5,224,773	467	179,658
Education.....	135,247	29,377,970	29,513,217	29,320,845	28,886,675	427,517	6,653
Public works.....	343,984	4,471,831	4,815,815	3,918,732	3,382,342	450,874	85,516
Planning and development.....	-	312,098	312,098	313,241	304,926	6,046	2,269
Code enforcement.....	-	417,159	417,159	445,667	434,421	222	11,024
Community and cultural services.....	-	567,833	567,833	564,677	481,363	-	83,314
Library.....	-	716,869	716,869	720,025	720,025	-	-
Pension benefits.....	-	1,843,855	1,843,855	1,838,460	1,835,757	-	2,703
Property and liability insurance.....	-	303,972	303,972	324,478	239,133	-	85,345
Employee benefits.....	77,657	1,795,892	1,873,549	1,798,556	1,594,079	18,500	185,977
State and county charges.....	49,788	1,005,385	1,055,173	986,747	917,234	-	69,513
Debt service:							
Principal.....	-	3,748,776	3,748,776	3,639,961	3,632,265	-	7,696
Interest.....	86,053	535,801	621,854	617,850	530,862	86,053	935
TOTAL EXPENDITURES.....	719,630	52,265,708	52,985,338	51,847,165	50,030,784	1,000,498	815,883
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(719,630)	(41,545)	(761,175)	458,327	3,258,612	(1,000,498)	1,799,787
OTHER FINANCING SOURCES (USES):							
Transfers in.....	-	83,502	83,502	195,687	195,687	-	-
Transfers out.....	-	(198,525)	(198,525)	(2,760,873)	(2,760,873)	-	-
TOTAL OTHER FINANCING SOURCES (USES).....	-	(115,023)	(115,023)	(2,565,186)	(2,565,186)	-	-
NET CHANGE IN FUND BALANCE.....	(719,630)	(156,568)	(876,198)	(2,106,859)	693,426	(1,000,498)	1,799,787
BUDGETARY FUND BALANCE, Beginning of year.....	-	3,431,147	3,431,147	3,431,147	3,431,147	-	-
BUDGETARY FUND BALANCE, End of year.....	\$ (719,630)	\$ 3,274,579	\$ 2,554,949	\$ 1,324,288	\$ 4,124,573	\$ (1,000,498)	\$ 1,799,787

See notes to required supplementary information.

Pension Plan Schedules

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY
ESSEX REGIONAL RETIREMENT SYSTEM**

Year	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2018.....	10.242%	\$ 43,270,288	\$ 14,272,854	303.16%	51.89%
December 31, 2017.....	10.288%	38,718,599	13,748,965	281.61%	55.40%
December 31, 2016.....	10.325%	39,782,214	13,639,196	291.68%	51.12%
December 31, 2015.....	10.809%	39,272,090	13,598,463	288.80%	51.01%
December 31, 2014.....	10.815%	36,691,344	13,158,332	278.84%	52.27%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE TOWN'S CONTRIBUTIONS
ESSEX REGIONAL RETIREMENT SYSTEM**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2019.....	\$ 3,422,787	\$ (3,433,989)	\$ (11,202)	\$ 14,415,583	23.82%
June 30, 2018.....	3,203,826	(3,221,617)	(17,791)	13,886,455	23.20%
June 30, 2017.....	2,991,712	(3,009,923)	(18,211)	13,775,588	21.85%
June 30, 2016.....	2,969,479	(2,987,388)	(17,909)	13,734,448	21.75%
June 30, 2015.....	2,774,038	(2,774,038)	-	13,289,915	20.87%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE SPECIAL FUNDING AMOUNTS
OF THE NET PENSION LIABILITY
MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM**

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

Year	Commonwealth's 100% Share of the Associated Net Pension Liability	Expense and Revenue Recognized for the Commonwealth's Support	Plan Fiduciary Net Position as a Percentage of the Total Liability
2019.....	\$ 50,519,698	\$ 5,119,440	54.84%
2018.....	49,385,651	5,154,524	54.25%
2017.....	47,221,695	4,816,922	52.73%
2016.....	40,417,885	3,278,250	55.38%
2015.....	32,892,302	2,285,186	61.64%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

Other Postemployment Benefit Plan Schedules

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten year trend is compiled, information is presented for those years for which information is available.

**SCHEDULE OF CHANGES IN THE
TOWN'S NET OPEB LIABILITY AND RELATED RATIOS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

	June 30, 2017	June 30, 2018	June 30, 2019
Total OPEB Liability			
Service Cost.....	\$ 683,460	\$ 770,372	\$ 813,439
Interest.....	1,467,865	1,814,308	1,921,495
Changes of benefit terms.....	-	-	-
Differences between expected and actual experience....	2,187,518	-	-
Changes of assumptions.....	-	-	-
Benefit payments.....	<u>(978,810)</u>	<u>(1,049,963)</u>	<u>(1,144,813)</u>
Net change in total OPEB liability.....	3,360,033	1,534,717	1,590,121
Total OPEB liability - beginning.....	<u>22,304,435</u>	<u>25,664,468</u>	<u>27,199,185</u>
Total OPEB liability - ending (a).....	<u>\$ 25,664,468</u>	<u>\$ 27,199,185</u>	<u>\$ 28,789,306</u>
Plan fiduciary net position			
Employer contributions.....	\$ 434,027	\$ 443,848	\$ 385,722
Employer contributions for OPEB payments.....	978,810	1,049,963	1,144,813
Net investment income.....	369,453	351,344	256,316
Benefit payments.....	<u>(978,810)</u>	<u>(1,049,963)</u>	<u>(1,144,813)</u>
Net change in plan fiduciary net position.....	803,480	795,192	642,038
Plan fiduciary net position - beginning of year.....	<u>2,836,322</u>	<u>3,639,802</u>	<u>4,434,994</u>
Plan fiduciary net position - end of year (b).....	<u>\$ 3,639,802</u>	<u>\$ 4,434,994</u>	<u>\$ 5,077,032</u>
Net OPEB liability - ending (a)-(b).....	<u>\$ 22,024,666</u>	<u>\$ 22,764,191</u>	<u>\$ 23,712,274</u>
Plan fiduciary net position as a percentage of the total OPEB liability.....	14.18%	16.31%	17.64%
Covered-employee payroll.....	\$ 25,678,773	\$ 28,521,568	\$ 29,377,215
Net OPEB liability as a percentage of covered-employee payroll.....	85.77%	79.81%	80.72%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

**SCHEDULE OF THE TOWN'S CONTRIBUTIONS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2019.....	\$ 2,599,315	\$ (1,530,535)	\$ 1,068,780	\$ 29,377,215	5.21%
June 30, 2018.....	2,264,395	(1,493,811)	770,584	28,521,568	5.24%
June 30, 2017.....	2,151,229	(1,412,837)	738,392	25,678,773	5.50%

Note: this schedule is intended to present information for 10 years.
Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

SCHEDULE OF INVESTMENT RETURNS
OTHER POSTEMPLOYMENT BENEFIT PLAN

<u>Year</u>	<u>Annual money-weighted rate of return, net of investment expense</u>
June 30, 2019.....	5.71%
June 30, 2018.....	9.54%
June 30, 2017.....	12.72%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

See notes to required supplementary information.

NOTE A – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

1. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by Town Meeting. The Finance Committee presents an annual budget to Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town Meeting adopts the expenditure budget by majority vote.

Increases or transfers between departments subsequent to the approval of the annual budget, requires majority Town Meeting approval via a Special Town Meeting.

The majority of the Town’s appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year.

Generally, expenditures may not exceed the legal level of spending authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by majority vote of Town Meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2019 budget includes \$52.5 million in appropriations and other amounts to be raised and \$720,000 in encumbrances and appropriations carried over from previous years. During 2019, Town Meeting approved supplemental appropriations totaling \$1.4 million.

The Finance office has the responsibility to ensure that budgetary control is maintained on an individual line item appropriation account basis. Budgetary control is exercised through the Town’s accounting system.

2. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2019, is presented below:

Net change in fund balance - budgetary basis.....	\$ 693,426
<u>Perspective differences:</u>	
Activity of the stabilization fund recorded in the general fund for GAAP.....	444,628
<u>Basis of accounting differences:</u>	
Recognition of revenue for on-behalf payments.....	5,119,440
Recognition of expenditures for on-behalf payments.....	<u>(5,119,440)</u>
Net change in fund balance - GAAP basis.....	<u><u>\$ 1,138,054</u></u>

NOTE B – PENSION PLAN***Pension Plan Schedules – Town***A. Schedule of the Town's Proportionate Share of the Net Pension Liability

The Schedule of the Town's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

B. Schedule of the Town's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the Town based on covered payroll.

C. Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

D. Changes in Assumptions

None.

E. Changes in Plan Provisions

None.

NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single-employer defined benefit healthcare plan ("The Retiree Health Plan"). The plan provides lifetime healthcare, dental and life insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members, including teachers.

The Other Postemployment Benefit PlanA. Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and

ending net OPEB liability. It also demonstrates the Plan’s net position as a percentage of the total liability and the Plan’s net other postemployment benefit liability as a percentage of covered-employee payroll.

B. Schedule of the Town’s Contributions

The Schedule of the Town’s Contributions includes the Town’s annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered-employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered-employee payroll. Actuarially contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are as follows:

Valuation date.....	Actuarially determined contribution was calculated as of July 1, 2017.
Actuarial cost method.....	Individual entry age normal.
Asset-valuation method.....	Market value of assets as of the measurement date, June 30, 2019.
Investment Rate of Return.....	7.04%, net of OPEB plan investment expense, including inflation.
Municipal bond rate.....	2.79% as of June 30, 2019 (Source: S&P Municipal Bond 20-Year High Grade Index - SAPIHG)
Single equivalent discount rate.....	7.00%, net of OPEB plan investment expense, including inflation.
Medical inflation rate.....	5.00%
Inflation.....	2.75% as of June 30, 2019, and for future periods.
Salary increases.....	3.00% annually as of June 30, 2019, and for future periods.
Cost of living adjustments.....	Not applicable.
Pre-retirement mortality.....	RP-2000 Employees Mortality Table projected generationally with Scale BB and a base year 2009 for males and females.
Post-retirement mortality.....	RP-2000 Healthy Annuitant Mortality Table projected generationally with Scale BB and a base year 2009 for males and females.

C. Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

D. Changes of Assumptions

None.

E. Changes in Provisions

None.

***Additional Information –
Municipal Light Enterprise Fund
Schedules***

**MUNICIPAL LIGHT ENTERPRISE FUND
COMPARATIVE SCHEDULE OF NET POSITION**

JUNE 30, 2019 AND 2018

	2019	2018 (As Revised)
ASSETS		
CURRENT:		
Cash and cash equivalents.....	\$ 433,951	\$ -
Restricted cash and cash equivalents.....	679,701	694,235
Receivables, net of allowance for uncollectibles:		
User charges.....	2,052,316	2,224,218
Inventory.....	169,396	158,253
Purchased power advanced deposits.....	1,636,625	1,621,540
Total current assets.....	<u>4,971,989</u>	<u>4,698,246</u>
NONCURRENT:		
Restricted cash and cash equivalents.....	1,629,109	1,053,676
Capital assets, non depreciable.....	22,976	22,976
Capital assets, net of accumulated depreciation.....	14,182,564	14,364,373
Total noncurrent assets.....	<u>15,834,649</u>	<u>15,441,025</u>
TOTAL ASSETS.....	<u>20,806,638</u>	<u>20,139,271</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to pensions.....	375,500	278,637
Deferred outflows related to other postemployment benefits.....	65,581	205,826
TOTAL DEFERRED OUTFLOWS OF RESOURCES.....	<u>441,081</u>	<u>484,463</u>
LIABILITIES		
CURRENT:		
Warrants payable.....	1,677,065	2,590,868
Accrued payroll.....	59,908	30,065
Accrued interest.....	16,156	18,240
Other liabilities.....	1,964,804	783,170
Customer deposits.....	115,140	122,373
Compensated absences.....	22,300	17,200
Bonds payable.....	480,000	480,000
Total current liabilities.....	<u>4,335,373</u>	<u>4,041,916</u>
NONCURRENT:		
Compensated absences.....	200,437	154,522
Net pension liability.....	3,595,036	3,393,754
Other postemployment benefits.....	479,284	622,327
Bonds payable.....	3,970,000	4,450,000
Total noncurrent liabilities.....	<u>8,244,757</u>	<u>8,620,603</u>
TOTAL LIABILITIES.....	<u>12,580,130</u>	<u>12,662,519</u>
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to pensions.....	118,762	311,078
Deferred inflows related to other postemployment benefits.....	2,543	8,830
TOTAL DEFERRED INFLOWS OF RESOURCES.....	<u>121,305</u>	<u>319,908</u>
NET POSITION		
Net investment in capital assets.....	9,755,540	9,457,349
Restricted for:		
Rate stabilization.....	1,213,969	931,303
Depreciation.....	232,266	261,351
Unrestricted.....	<u>(2,655,491)</u>	<u>(3,008,696)</u>
TOTAL NET POSITION.....	<u>\$ 8,546,284</u>	<u>\$ 7,641,307</u>

MUNICIPAL LIGHT ENTERPRISE FUND
COMPARATIVE SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

YEARS ENDED JUNE 30, 2019 AND 2018

	2019	2018 (As Revised)
<u>OPERATING REVENUES:</u>		
Charges for services.....	\$ 17,102,663	\$ 17,270,854
Other operating revenues.....	229,089	441,170
TOTAL OPERATING REVENUES	17,331,752	17,712,024
<u>OPERATING EXPENSES:</u>		
Cost of services and administration.....	13,531,096	14,522,603
Salaries and wages.....	1,728,159	1,523,657
Depreciation.....	987,955	981,772
TOTAL OPERATING EXPENSES.....	16,247,210	17,028,032
OPERATING INCOME (LOSS).....	1,084,542	683,992
<u>NONOPERATING REVENUES (EXPENSES):</u>		
Investment income.....	4,348	6,393
Interest expense.....	(189,393)	(210,576)
TOTAL NONOPERATING REVENUES (EXPENSES), NET.....	(185,045)	(204,183)
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS.....	899,497	479,809
CAPITAL CONTRIBUTIONS.....	5,480	38,968
<u>TRANSFERS:</u>		
Transfers out.....	-	(5,099)
CHANGE IN NET POSITION.....	904,977	513,678
NET POSITION AT BEGINNING OF YEAR.....	7,641,307	7,127,629
NET POSITION AT END OF YEAR.....	\$ 8,546,284	\$ 7,641,307

MUNICIPAL LIGHT ENTERPRISE FUND
COMPARATIVE SCHEDULE OF CASH FLOWS

YEARS ENDED JUNE 30, 2019 AND 2018

	2019	2018
CASH FLOWS FROM OPERATING ACTIVITIES:		
Receipts from customers and users.....	\$ 17,496,421	\$ 17,227,650
Payments to vendors.....	(13,520,433)	(14,760,203)
Payments to employees.....	(1,513,343)	(1,640,696)
NET CASH FROM OPERATING ACTIVITIES.....	2,462,645	826,751
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Transfers out.....	-	(5,099)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Capital contributions.....	5,480	38,968
Acquisition and construction of capital assets.....	(806,147)	(783,767)
Principal payments on bonds and notes.....	(480,000)	(480,000)
Interest expense.....	(191,476)	(212,674)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.....	(1,472,143)	(1,437,473)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Investment income.....	4,348	6,393
NET CHANGE IN CASH AND CASH EQUIVALENTS.....	994,850	(609,428)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR.....	1,747,911	2,357,339
CASH AND CASH EQUIVALENTS AT END OF YEAR.....	\$ 2,742,761	\$ 1,747,911
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH		
FROM OPERATING ACTIVITIES:		
Operating income (loss).....	\$ 1,084,542	\$ 683,992
Adjustments to reconcile operating income to net cash from operating activities:		
Depreciation.....	987,955	981,772
Deferred (outflows)/inflows related to pensions.....	(289,179)	144,643
Deferred (outflows)/inflows related to other postemployment benefits.....	133,958	(88,269)
User charges.....	171,902	(505,810)
Inventory.....	(11,143)	(15,945)
Purchased power advanced deposits.....	(15,085)	22,926
Warrants payable.....	(913,803)	606,844
Accrued payroll.....	29,843	2,876
Customer deposits.....	(7,233)	21,436
Other liabilities.....	1,181,634	(727,594)
Compensated absences.....	51,015	(31,646)
Net pension liability.....	201,282	(413,404)
Other postemployment benefits.....	(143,043)	144,930
Total adjustments.....	1,378,103	142,759
NET CASH FROM OPERATING ACTIVITIES.....	\$ 2,462,645	\$ 826,751

MUNICIPAL LIGHT ENTERPRISE FUND
COMPARATIVE SCHEDULE OF SALES OF ELECTRICITY

YEARS ENDED JUNE 30, 2019 AND 2018

	<u>2019</u>	<u>2018</u>
<u>SALES OF ELECTRICITY:</u>		
Residential.....	\$ 7,558,591	\$ 7,503,900
Commercial.....	830,626	799,672
Industrial.....	7,803,259	8,155,745
Municipal.....	816,729	709,907
Private Lighting.....	34,610	34,817
Street Lights.....	<u>58,848</u>	<u>66,813</u>
TOTAL SALES OF ELECTRICITY.....	<u>\$ 17,102,663</u>	<u>\$ 17,270,854</u>

MUNICIPAL LIGHT ENTERPRISE FUND
COMPARATIVE SCHEDULE OF COST OF SERVICE AND ADMINISTRATION

YEARS ENDED JUNE 30, 2019 AND 2018

	2019	2018
<u>COST OF SERVICE AND ADMINISTRATION:</u>		
<u>Power Production Expenses:</u>		
Purchased power.....	\$ 11,854,944	\$ 13,104,912
Other power expenses.....	888,790	496,510
Total Power Production Expenses.....	12,743,734	13,601,422
<u>Distribution Expenses:</u>		
Station expenses.....	66,404	60,319
Customer installation expenses.....	41,869	31,165
Miscellaneous distribution expense.....	236,707	170,305
Maintenance of overhead lines.....	813,163	1,092,099
Maintenance of street lights and signal systems.....	7,971	4,663
Total Distribution Expenses.....	1,166,114	1,358,551
<u>Customer Account Expenses:</u>		
Customer records and collection.....	214,359	185,428
Uncollectible accounts.....	8,008	(8,945)
Total Customer Account Expenses.....	222,367	176,483
<u>Administrative and General Expenses:</u>		
Payments in lieu of taxes.....	323,126	318,985
Administrative and general salaries.....	246,296	270,936
Office supplies and expenses.....	100,184	81,673
Outside services.....	80,712	83,049
Property and general insurance.....	70,523	69,912
Employee's pensions and benefits.....	257,863	39,812
Miscellaneous general expense.....	48,336	45,437
Total Administrative and General Expenses.....	1,127,040	909,804
TOTAL COST OF SERVICE AND ADMINISTRATION.....	\$ 15,259,255	\$ 16,046,260